

**U.S. Department of Energy (DOE)
Office of Energy Efficiency and Renewable Energy (EERE)**

**Installation Noise Reduction and Reliable Moorings for
Offshore Wind and Marine Energy**

Funding Opportunity Announcement (FOA) Number: DE-FOA-0003121

FOA Type: 0004

Assistance Listing Number: 81.087

FOA Issue Date:	09/29/2023
Submission Deadline for Concept Papers:	11/09/2023 5:00 p.m. ET
Submission Deadline for Full Applications:	03/01/2024 5:00 p.m. ET
Expected Date for EERE Selection Notifications:	July 2024
Expected Timeframe for Award Negotiations:	July – September 2024

- Applicants must submit a Concept Paper by 5:00 p.m. ET on the due date listed above to be eligible to submit a Full Application.
- To apply to this FOA, applicants must register with and submit application materials through EERE eXCHANGE at <https://eere-eXCHANGE.energy.gov>, EERE’s online application portal.
- Applicants must designate primary and backup points-of-contact in EERE eXCHANGE with whom EERE will communicate to conduct award negotiations. If an application is selected for award negotiations, it is not a commitment to issue an award. It is imperative that the applicant/selectee be responsive during award negotiations and meet negotiation deadlines. Failure to do so may result in cancelation of further award negotiations and rescission of the selection.
- **Unique Entity Identifier (UEI) and System for Award Management (SAM)** - Each applicant (unless the applicant is excepted from those requirements under 2 CFR 25.110) is required to: (1) register in the SAM at <https://www.sam.gov> before submitting an application; (2) provide a valid UEI number in the application; and (3) maintain an active SAM registration with current information when the applicant has an active federal award or an application or plan under consideration by a federal awarding agency. DOE may not make a federal award to an applicant until the applicant has complied with all applicable UEI and SAM requirements and, if an applicant has not fully complied with the requirements by the time DOE is ready to make a federal award, DOE

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will determine that the applicant is not qualified to receive a federal award and use that determination as a basis for making a federal award to another applicant.

NOTE: Due to the high number of UEI requests and SAM registrations, entity legal business name and address validations are taking longer than expected to process. Entities should start the UEI and SAM registration process as soon as possible. If entities have technical difficulties with the UEI validation or SAM registration process they should use the [HELP](#) feature on [SAM.gov](#). SAM.gov will address service tickets in the order in which they are received and asks that entities not create multiple service tickets for the same request or technical issue. Additional entity validation resources can be found here: [GSAFSD Tier 0 Knowledge Base - Validating your Entity](#).

Modifications

All modifications to the FOA are HIGHLIGHTED in the body of the FOA.

Mod. No.	Date	Description of Modification	Page #
0001	11/14/2023	Clarify the number of applications allowable if applying for multiple areas of focus under Subtopic Area 2a. Add clarification to the anticipated federal funding allocations for multiple areas of focus under Subtopic Area 2a. Clarify the anticipated duration of projects under Subtopic 2c.	13 16-17, 24, 25 23
0002	02/13/2024	Updated language of Section IV.D.iv Letters of Commitment.	46
0003	02/28/2024	Update the Current and Pending Support link from NSF. Update Appendix C to include content for a foreign work waiver.	51 100-101
0004	02/29/2024	Update Submission Deadline for Full Applications	i

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I. Funding Opportunity Description

A. Background and Context

i. Program Purpose

This Funding Opportunity Announcement (FOA) is being issued by the U.S. Department of Energy's Office of Energy Efficiency and Renewable Energy (EERE) on behalf of the Wind Energy Technologies Office (WETO), the Water Power Technologies Office (WPTO), as well as the U.S. Department of the Interior's Bureau of Ocean Energy Management (BOEM) and Bureau of Safety and Environmental Enforcement (BSEE). The goals of this FOA are to:

- Improve the reliability of moorings for floating offshore wind energy and marine energy converters; and
- Reduce noise associated with installing fixed-bottom offshore wind energy foundations.

These goals align with the U.S. Department of Energy's (DOE's) priorities in advancing clean energy applications and energy savings; the U.S. Department of the Interior (DOI)'s priorities of accelerating responsible development of renewable energy; and the national goals to deploy 30 gigawatts (GW) of offshore wind by 2030¹ and 15 GW of floating offshore wind by 2035² while advancing environmental justice, protecting biodiversity, supporting the creation of good-paying jobs, and promoting ocean co-use.

Building a clean and equitable energy economy and addressing the climate crisis is a top priority of the Biden Administration. This FOA will advance the Biden Administration's goals to achieve carbon pollution-free electricity by 2035 and to "deliver an equitable, clean energy future, and put the United States on a path to achieve net-zero emissions, economy-wide, by no later than 2050"³ to the benefit of all Americans. DOE is committed to pushing the frontiers of science and engineering, catalyzing clean energy jobs through research, development, demonstration, and deployment (RDD&D), and ensuring environmental justice and inclusion of underserved communities. DOI plays a central role in how the United States stewards its public lands, increases environmental protections, pursues environmental justice, honors our nation-to-nation relationship with Tribes, and is taking action to ensure all communities—including communities of color and urban, rural, and indigenous communities—benefit from an aggressive

¹ [FACT SHEET: Biden Administration Jumpstarts Offshore Wind Energy Projects to Create Jobs | The White House](#)

² [FACT SHEET: Biden-Harris Administration Announces New Actions to Expand U.S. Offshore Wind Energy | The White House](#)

³ Executive Order 14008, "Tackling the Climate Crisis at Home and Abroad," January 27, 2021.

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and whole-of-government response of protecting public lands, the environment, and Americans' lives and futures. To meet the scope of these challenges, DOI is investing in climate research and environmental innovation to incentivize the rapid development of clean energy solutions, while reviewing existing programs to restore balance on America's public lands and waters to benefit current and future generations.

The research, development and demonstration (RD&D) activities to be funded under this FOA will support the government-wide approach to the climate crisis by driving the innovation that can lead to the deployment of clean energy technologies, which are critical for climate protection. Specifically, this FOA will further reduce risk and improve environmental compatibility of U.S. offshore wind energy and marine energy deployments. It will do this through research into the integrity and monitoring of mooring lines for floating offshore wind energy systems and marine energy converters, as well as reducing noise generation and propagation during the installation of fixed-bottom offshore wind foundations.

ii. Technology Space and Strategic Goals

The mission of WETO is to accelerate widespread U.S. deployment of clean, affordable, and reliable wind power to promote energy security, economic growth, and environmental quality. WETO is committed to supporting technological innovations that facilitate the growth of the domestic wind energy industry. WPTO's Marine Energy Program conducts transformative research and development and supports demonstration efforts to advance the development of reliable, cost-effective marine energy technologies and reduce barriers to testing these devices. Marine energy converters (MEC) are devices that harness energy from ocean sources such as waves, tides, and currents.

BOEM's mission is to manage development of U.S. Outer Continental Shelf (OCS) energy and mineral resources in an environmentally and economically responsible way. BSEE's mission is to promote safety, protect the environment, and conserve resources offshore through vigorous regulatory oversight and enforcement. BSEE leads the development of workplace safety and environmental compliance strategies for offshore renewable energy projects on the OCS and actively researches and evaluates current and emerging technologies in an ongoing effort to reduce risks across all offshore operations.

The United States is just beginning to tap the vast resource potential of offshore renewable energy. This FOA supports the development of technologies and methods that facilitate responsible development of offshore wind energy and marine energy arrays. Goals include reducing impacts on the environment and affected communities and facilitating just, inclusive, and equitable development

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and delivery of wind energy. Specifically, this FOA targets the foundations and subsea systems of offshore wind and marine energy installations.

This FOA targets technologies with applicability to offshore wind and marine energy deployments in all regions of U.S. waters including the Atlantic Ocean, Pacific Ocean, Great Lakes, and the Gulf of Mexico.

iii. Teaming Partner List (Optional)

DOE is compiling a Teaming Partner List to facilitate the formation of project teams for this FOA. The Teaming Partner List allows organizations that may wish to participate on a project to express their interest to other applicants and to explore potential partnerships.

The Teaming Partner List will be available on EERE eXCHANGE and will be regularly updated to reflect new teaming partners who provide their organization’s information.

SUBMISSION INSTRUCTIONS: View the Teaming Partner List by visiting the EERE eXCHANGE homepage and clicking on “Teaming Partners” within the left-hand navigation pane. This page allows users to view published Teaming Partner Lists. To join the Teaming Partner List, submit a request within eXCHANGE. Select the appropriate Teaming Partner List from the drop-down menu and fill in the following information: Investigator Name, Organization Name, Organization Type, Topic Area, Background and Capabilities, Website, Contact Address, Contact Email, and Contact Phone.

DISCLAIMER: By submitting a request to be included on the Teaming Partner List, the requesting organization consents to the publication of the above-referenced information. By facilitating the Teaming Partner List, DOE is not endorsing, sponsoring, or otherwise evaluating the qualifications of the individuals and organizations that are identifying themselves for placement on this Teaming Partner List. DOE will not pay for the provision of any information, nor will it compensate any applicants or requesting organizations for the development of such information.

B. Topic Areas

This FOA consists of two main Topic Areas, which are summarized in the table below:

Topic Area 1	Reliable Moorings for Floating Offshore Wind and Marine Energy Systems	Summary
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Topic Area 1, Subtopic 1a	Test Mooring Ropes for Fatigue	Physically test and characterize fiber ropes likely to be used in floating offshore wind energy systems and/or marine energy converters, including fatigue and long-term performance.
Topic Area 1, Subtopic 1b	Robust Sensor Systems for Mooring Condition Monitoring	Advance a condition monitoring instrumentation package for mooring lines that will lower operations and maintenance costs for floating offshore wind and/or marine energy converters.
Topic Area 1, Subtopic 1c	Validate Shared Anchor / Shared Mooring Array Configurations	Physically test and validate shared anchor and/or shared mooring configurations of floating offshore wind energy arrays or marine energy converter arrays.
Topic Area 2	Noise Reduction for Fixed-Bottom Offshore Wind Installation	Summary
Topic Area 2, Subtopic 2a	Alternative, quieter foundation types or installation methods	Conduct feasibility studies and/or noise measurement studies of alternative foundation types or installation methods
Topic Area 2, Subtopic 2b	Noise abatement technologies	Advance development and demonstrate the effectiveness of technology for noise abatement of offshore wind pile driving
Topic Area 2, Subtopic 2c	Knowledge sharing and information synthesis	Synthesize and disseminate information on noise reduction technologies and strategies to both a broad and technical audience

i. Topic Area 1: Reliable Moorings for Floating Offshore Wind and Marine Energy Systems

WETO, WPTO, BSEE, and BOEM seek to improve the reliability of moorings lines for U.S. deployments of floating offshore wind energy systems and marine energy converters.

The Floating Offshore Wind Energy Shot™⁴ seeks to harness untapped renewable energy potential above the sea, promote an equitable clean energy transition, and create jobs and economic opportunities for U.S. communities. Effort under this Topic Area would support objectives from the Floating Offshore Wind Shot™ to develop a robust domestic supply chain, reduce technology costs, benefit underserved communities, and minimize impacts on ocean co-users and marine wildlife. WETO

⁴ Floating Offshore Wind Shot <https://www.energy.gov/eere/wind/floating-offshore-wind-shot>

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released a Request for Information⁵ in October 2021 on floating offshore wind mooring and anchoring research and development. Areas of further research identified by respondents included, but were not limited to, fatigue and performance of nylon and other synthetic fiber ropes, as well as shared anchor and shared mooring array configurations.

WPTO seeks to improve cost effectiveness of mooring design configurations which play a crucial role in successful operation and efficiency of marine energy converters. MECs are devices that harness energy from ocean sources such as waves, tides and currents. However, MEC developers do not always have mooring system components designed or acquired for device stationkeeping, and currently the U.S. offshore wave test facility, PacWave, does not own any mooring system components for technology developers to use. The challenge is to determine the best method of designing mooring system components for wave energy converters expected to be tested at PacWave. In addition, WPTO supports tidal energy converter designs with moorings providing stability, energy capture optimization, durability and environmental compatibility. Well-engineered mooring systems ensures the successful deployment and operation, and long-term viability of tidal energy projects.

Effort under this topic would support BSEE's objectives of developing and implementing rigorous safety and environmental regulations, ensuring proper regulatory oversight of the nascent floating offshore wind and marine energy industries, and maintaining an effective offshore renewable energy program in the United States.

Mooring System Designs of Interest

- Mooring architectures of interest for either energy technology include catenary, semi-taut, taut, tension leg, shared, and single-point mooring configurations. Single point mooring or turret buoy systems of interest include catenary leg, tension leg, and single leg mooring designs.
- Mooring lines of interest for floating offshore wind are the ropes or lines to secure a full-scale floating support structure in position within a deep water (60m+) commercial offshore wind energy array. Cost-effective components would meet the load requirements and lifetimes of commercial-scale floating offshore wind energy systems.
- Mooring lines of interest for marine energy converters include those used for station keeping and/or integrated with MEC power take-off (PTO) systems, such as belts that bend around a sheave, which facilitate efficient and effective energy conversion from ocean waves. The alignment and tension

⁵ <https://www.energy.gov/eere/wind/articles/doe-requests-information-floating-offshore-wind-energy-mooring-and-anchoring>

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control provided by moorings directly impact the performance of the PTO system, by maintaining the optimal orientation of MEC's to the operational conditions, and enable the PTO system to extract energy with minimal losses and high conversion efficiency. Mooring lines may be part of a single device or an array configuration for deployment in water depths up to 70m.

This Topic Area addresses specific near-term needs to inform mooring system designs for floating offshore wind and marine energy installations. Applications may address one or more subtopics. Applications may focus on floating offshore wind energy systems, marine energy converters, or solutions that apply to both. Applicants should indicate if the proposed project relates to or builds on past or present efforts. It is anticipated that one to three projects will be chosen in each subtopic.

Subtopic 1a: Test Mooring Ropes for Fatigue

Synthetic fiber rope mooring lines may have several advantages over chain or wire rope for offshore renewable energy systems such as desirable compliance characteristics, lower weight, and lower cost. For commercial-scale floating offshore wind, the large sizes, lengths, and quantities of fiber ropes may be easier to manufacture, transport, and install. Compared to other synthetic fiber ropes, the use of nylon is of particular interest in certain mooring configurations where the elasticity, or lower stiffness, is advantageous. This elasticity or compliance may be an advantage in moorings for both wind energy systems and MECs. However, there is less experience and confidence in using nylon in a permanent mooring system and fatigue performance must be proven for long-term use. Designers and researchers could benefit from published data on rope properties after long-term deployment.

A significant implication of mooring rope fatigue for MECs and wind energy systems is due to turbulence in high flow zones which may induce high frequency loading directly on the mooring lines or via the PTO response of a wave energy system. The implications for ultimate loads and fatigue life of the mooring lines should be assessed in the design if there is significant turbulence in the flow at the site.

Potential Subtopic 1a Scope Elements:

Activities under this subtopic may include, but are not limited to:

- Conducting physical testing of fiber ropes.
- Characterizing relevant rope properties over long duration deployments including initial, mid-life, and final-life properties. Rope properties of interest include fatigue life, stiffness, creep, hysteretic effects, abrasion, strength-to-size, and long-term performance.
- Providing insights on accumulated damage or maintenance requirements.

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- Tuning or validating numerical models of mooring systems for long-term behavior.
 - Conducting a techno-economic analysis of a mooring system using novel fiber rope.

Specific areas of interest may include: cyclic and strength tests, testing ropes sized for appropriate loads and safety factors; testing a range of fiber rope materials and weave configurations; lab, tank, dockside, at-sea, or hybrid tests; data that can validate numerical models of mooring systems; data that can inform rope qualification or industry recommended practices; insight on scaling factors for physical rope testing; expected maintenance requirements such as mid-life tensioning or inspection; effects of installation damage or extreme storm loads on fatigue life; and abrasion of fibers under low-loads.

Specific Subtopic 1a Application Requirements:

Applications should include/indicate the following to the greatest extent practicable:

- Proposals should indicate which data generated under the project will be published and which, if any, will be protected. Projects are expected to publish a significant amount of data to an open-access catalogue or library. Some data generated may be marked 'protected' if necessary for commercialization, such as data and information on novel rope designs.
- Proposals should reference relevant testing standards. For marine energy, this includes IEC TS62600-10 Marine energy – Wave, tidal and other water current converters – Part 10: Assessment of mooring system for marine energy converters. This standard provides uniform methodologies for the design and assessment of mooring systems for floating MECs. It is intended to be applied at various stages, from mooring system assessment to design, installation and maintenance of floating marine energy converter plants.
- For offshore wind, standards may include API 2SM, API 2SK, API RP 2I, ISO 19901-7, etc. BSEE and BOEM renewable energy regulations are not prescriptive regarding the design standards used for an offshore wind energy installation. There are various U.S., European, and international standards that could be applied to an offshore wind energy installation, but no standards have been incorporated by reference for applications in the offshore waters of the United States. Applications should describe next steps in advancing the solutions beyond the scope of this FOA, including further onshore or offshore testing requirements.

Subtopic 1b: Robust Sensor Systems for Mooring Condition Monitoring

Offshore renewable energy industries could benefit from cost-effective condition monitoring instrumentation packages that help to lower overall operations and

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maintenance costs. Monitoring can improve understanding of system performance, risks, and environmental conditions. Monitoring systems developed to date may be unattractive or unreliable due to shortcomings in robustness, lifetime, and accuracy. Frequent replacement or maintenance of monitoring systems makes them cost-prohibitive for long-term use.

Potential Subtopic 1b Scope Elements:

Activities under this subtopic may include, but are not limited to:

- Advancing and testing a robust condition monitoring instrumentation package that can be widely deployed in offshore renewable energy plants.
- Conducting a life cycle analysis of the monitoring package, describing maintenance needs such as recalibration or battery replacement.
- Evaluating environmental impacts of the monitoring system itself.
- Estimating system costs, techno-economic benefits, and LCOE impacts.
- Developing a commercialization plan.

Specific areas of interest include: ruggedization such as resilience to pressure, biofouling, and corrosion; robust and reliable signal transmission; monitoring ropes or chains sized for appropriate loads and safety factors; monitoring a range of fiber rope materials and weave configurations; subrope damage detection; lab, tank, dockside, at-sea, or hybrid tests to demonstrate durability; 30-year service life; correlating years-in-service to reliability; continuous real-time monitoring or sampling during inspections; sensors embedded in rope or external; incident detection such as extreme waves, environmental hazards, vessel impact, or animal interaction; and measurements that can inform models, digital twins, maintenance planning, or lifetime estimation.

Autonomous underwater vehicles (AUV) and remotely operated vehicles (ROV) robotics platform technology development is beyond the scope of this FOA. Development of AUV/ROV sensors specific to mooring inspections in accordance with the specific areas of interest above are within this subtopic, but not the development of the AUV/ROV platform.

Anchor sensor technology development is beyond the scope of this FOA.

Specific Subtopic 1b Application Requirements:

Applications should include/indicate the following to the greatest extent practicable

- Mooring condition monitoring instrumentation packages should start at Technology Readiness Level (TRL) 3 or higher and should advance at least one TRL during the project.
- Failure modes and phenomena to be monitored should be clearly defined.
- The condition monitoring instrumentation package should be described within a greater mooring maintenance scheme.

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- Commercialization plans should identify target markets, partners, and funding for further advancement including further offshore testing requirements.

Subtopic 1c: Validate Shared Anchor / Shared Mooring Array Configurations

Mooring system design patterns with shared anchors or shared mooring lines could be used to optimize ocean renewable energy arrays at the plant scale. This could include co-location of MECs within offshore wind energy arrays. Array configurations with shared anchors or shared moorings have potential to reduce both cost and seabed disturbance. Novel array configurations with shared anchors or shared moorings have been designed and modeled, but few have been validated with physical tests. Model validation to assess load transfer and array behavior is needed to advance array designs. The consequences of component failures and risk of cascading failures must be well understood to inform design practices.

Potential Subtopic 1c Scope Elements:

Activities under this subtopic may include, but are not limited to:

- Validating array models with physical testing of shared anchor/mooring arrays.
- Improving numerical models based on physical tests.
- Assessing mooring system performance and array behavior.
- Providing insights on failure risks.
- Evaluating environmental compatibility with marine wildlife and habitat.
- Evaluating ocean-user compatibility.
- Conducting a techno-economic analysis with comparison to a baseline array configuration.

Specific areas of interest may include: shared anchor array configurations; shared mooring array configurations; co-location of MEC's within wind energy arrays; physical model or full-scale tests such as lab, tank, geotechnical, dockside, at-sea, or hybrid tests; survivability tests; data that can inform design qualification or industry recommended practices; insights on installation or maintenance of novel array configurations; designs that minimize use of chain; consideration of depths, spacing, line angles, ropes, anchors, and positioning relevant to U.S. renewable energy installations; and array optimization at the plant scale.

Specific Subtopic 1c Application Requirements:

Applications should include/indicate the following to the greatest extent practicable

- Array configuration designs should start at TRL 3 or higher and advance at least one TRL during the project.

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- Applications should include figures showing plan, side, and isometric views of the proposed array configuration.
 - Techno-economic analysis should include insights on annual energy production and wake losses considering the spacing of wind turbines or marine energy converters.
 - Applications should describe next steps in advancing the solutions beyond the scope of this FOA, including further onshore or offshore testing requirements.

Project Teams for Topic Area 1 (all subtopics):

Applicants should provide a description of the project team. DOE and DOI emphasize increasing diversity of research staff, increasing diversity of voices in research design, and quantifying benefits to underserved communities. Applicants are encouraged to have industry representatives on their team or in an advisory role to ensure that project work and test campaigns are meeting industry needs. The team and/or advisory board should include relevant industry experience such as expertise on offshore renewable energy systems, metocean conditions, marine spatial planning, mooring system design and modelling, rope manufacturing and testing, offshore operations, sensor systems, structural health monitoring, standards, plant insurability, risk mitigation, and new technology qualification. The full application must include letters of support clearly indicating each team member or advisory role and the support of their organization.

Specific Deliverables for Topic Area 1 (all subtopics):

- Quarterly reports and presentations outlining progress made on all awarded tasks.
- Annual technical reports for multi-year awards.
- Publicly available final report that includes a detailed technical summary of all tasks, results of research and testing, evaluation of technology efficacy, and the conclusions for effective deployment.
- Participation in WETO or WPTO Program Peer Review activities occurring during the project timeline and within 1-2 years of completion.
- Submission of at least one manuscript, open access preferred, on study methodology and results for publication in a peer-reviewed journal that is publicly available.
- All relevant deliverables will be made available to WETO, WPTO, BSEE, and BOEM.

Estimated Funding for Topic Area 1 (all subtopics):

It is anticipated that awards for Topic Area 1 will be from \$500k up to \$1 million. Up to three awards will be made for each Subtopic in Topic Area 1.

Period of Performance for Topic Area 1 (all subtopics):

The proposed project performance period for Topic Area 1 will be from 12 months up to 36 months.

ii. Topic Area 2: Noise Reduction for Fixed-Bottom Offshore Wind Installation

DOE and DOI are committed to the responsible development of offshore wind, which includes informed siting and minimizing impacts on wildlife and other ocean users.

As offshore wind energy deployment accelerates, technologies and strategies that reduce the noise associated with the installation of fixed-bottom turbine foundations can help further address permitting and project deployment needs. This can be done by 1) reducing the source noise produced and 2) by reducing the propagation of the noise generated.

The most common foundation currently in use is the monopile, and the most widely used installation technique is impact pile driving. Impact pile driving may also occur with jacket foundations and pin piling.

If tools for monitoring and minimizing exposure are not used, the high intensity, impulsive noise generated by impact pile driving has the potential to affect a range of wildlife (including marine and freshwater fish, sea turtles, and marine mammals⁶ such as the North Atlantic Right Whale⁷) in a number of ways. It may lead to a range of behavioral changes, e.g., in marine mammals, and/or may lead to auditory or physical injury, e.g., in some species of fish. There is already a set of practices in place to minimize potential exposure to pile driving noise including both technological solutions (e.g., use of bubble curtains and soft-start pile driving) and observational solutions (e.g., Protected Species Observers to monitor for marine mammals in the area before starting piling operations, and cessation of pile driving if a marine mammal is detected during operation).⁸ The basic approach for this hierarchy is to first attempt to avoid having an effect, then minimize the

⁶ (SEER) U.S. Offshore Wind Synthesis of Environmental Effects Research. 2022. Underwater Noise Effects on Marine Life Associated with Offshore Wind Farms. Report by National Renewable Energy Laboratory and Pacific Northwest National Laboratory for the U.S. Department of Energy, Wind Energy Technologies Office. Available at: <https://tethys.pnnl.gov/us-offshore-wind-synthesis-environmental-effects-research-seer>

⁷ Draft BOEM and NOAA Fisheries North Atlantic Right Whale and Offshore Wind Strategy. 2022. Strategy by U.S. Department of the Interior Bureau of Ocean Energy Management and U.S. Department of Commerce National Oceanic and Atmospheric Administration National Marine Fisheries Service. Available at: <https://www.boem.gov/environment/protecting-north-atlantic-right-whales-during-offshore-wind-energy-development>

⁸ [First Things First: Avoid, Reduce ... and only after that—Compensate | WWF \(panda.org\)](#)

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anthropogenic effect, and finally offset any negative environmental effect. When applied to noise reduction of offshore wind farm construction, the first step is to avoid creating high-intensity noise at the source by using a type of foundation that has lower noise generated when installed, or by using quieter installation techniques with impact-driven foundations (e.g., monopiles). The second step is to minimize the effect, by reducing noise propagation. Work under this topic area aims to minimize noise generation (Subtopic 2a) and propagation (Subtopic 2b).

BOEM has released recommendations on sound field measurements for the purposes of ensuring that ensounded areas are validated during the construction process. Applicants may consider this guidance⁹ when designing their proposed research projects.

Prior to the division of DOI's Minerals Management Service (MMS), establishing BSEE, BOEM, and the Office of Natural Resources Revenue, MMS funded a study in 2010 entitled "Mitigation of Underwater Pile Driving Noise During Offshore Construction" that is applicable to this Topic Area.¹⁰ This study provides an overview of underwater noise generated by pile driving of large monopiles during the construction of offshore wind farms. The analysis reviewed the relative importance of three primary acoustic transmission paths, and assessed the potential effectiveness of several mitigation options.

In December 2022, the National Renewable Energy Laboratory and the Pacific Northwest National Laboratory held a workshop on noise reduction issues, which was followed by a more detailed questionnaire to inform the current understanding of noise reduction techniques. Refer to these documents for further background to this Topic^{11,12,13}.

Investments in noise reduction strategies can help ensure both long-term and immediate offshore wind deployment targets are met by reducing cumulative noise effects as more turbines are installed. This funding opportunity addresses noise reduction through three subtopics:

- Subtopic 2a) Alternative, quieter foundation types or installation methods
- Subtopic 2b) Noise abatement technologies

⁹ [Nationwide Recommendations for Impact Pile Driving Sound Exposure Modeling and Sound Field Measurement.pdf \(boem.gov\)](#)

¹⁰ Stokes, A., Cockrell, K., Wilson, J., Davis, D. and Warwick, D., 2010. Mitigation of underwater pile driving noise during offshore construction. M09PC00019. <https://www.bsee.gov/sites/bsee.gov/files/tap-technical-assessment-program/634aa.pdf>

¹¹ [Offshore Wind Noise Reduction Workshop - Session 1: Foundations & Installation Methods | Tethys \(pnnl.gov\)](#)

¹² [Offshore Wind Noise Reduction Workshop - Session 2: Noise Abatement & Monitoring | Tethys \(pnnl.gov\)](#)

¹³ [U.S. Offshore Wind Energy Noise Reduction Associated with Installation of Fixed-Bottom Foundations: Workshop Report | Tethys \(pnnl.gov\)](#)

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- Subtopic 2c) Knowledge sharing and information synthesis

Subtopic 2a: Alternative, Quieter Foundation Types or Installation Methods

The aim of the first subtopic is to reduce the level of noise generated when installing an offshore wind turbine foundation, compared to unmitigated impact pile driven foundations. This can be achieved by using alternative foundations to monopiles (or jacket foundations), or alternative installation methods to impact piling. Alternative foundations that may be used in shallow waters and do not require pile driving may include gravity-based, suction bucket, and shallow-water floating foundations. Alternative installation methods to traditional impact hammer pile driving that may be used include vibratory piling, gentle driving of piles, and other novel techniques such as bluepiling, and vibrojet methods.

Subtopic 2a has two Focus Area options and applicants can apply for funding under the first, second or both. **Applicants applying for both only need to submit one application.**

Subtopic 2a - Focus Area 1: Alternative Foundations and Installation Methods Desktop Evaluation

Projects within the first focus area should complete a comprehensive feasibility assessment of one type of alternative foundation (e.g., suction buckets, gravity bases) or installation method (e.g., vibratory) that makes the installation of foundations significantly quieter than the installation of impact driven foundations. This assessment should review the technical, economic, and environmental factors associated with the chosen foundation type in all continental U.S. waters suitable for fixed-bottom offshore wind deployment.

Potential Subtopic 2a Focus Area 1 Scope Elements

The feasibility assessment should include an in-depth evaluation of the chosen foundation type or installation method, including the potential for use with current and foreseeable future commercially available turbines. Specific areas of consideration within the study should include:

- Assessment of the potential noise reduction capacity of this foundation or installation method in comparison to unmitigated impact pile driving of a foundation.
- Analysis and determination of the range of conditions and U.S. spatial coverage this foundation or installation method type can be used in, including water depths, soil conditions, sea states, and other constraining factors.
- Assessment of technological design or other factors that could broaden the range of conditions where the foundation or installation method type could be deployed, and the additional locations this would enable.
- Supply chain assessment, including current readiness, gaps, and potential

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actions for improvement, including factors such as the required throughput to achieve U.S. offshore wind targets.

- Assessment of environmental considerations with a focus on noise reduction but inclusive of survey activities, seabed preparation, construction, operation, and decommissioning phases, with a comparison to the equivalent environmental impacts from impact pile driving of monopiles and/or jacket foundations.
- Analysis of the potential for reduced emissions from alternative foundations or installation methods compared to monopiles and/or jacket foundations with impact piling.
- Assessment of economic viability in the near term, and recommendations to improve viability, with a comparison to the market for monopiles.
- Risk assessment for this alternative foundation or installation type, covering technical, financial, and delivery risk.
- Identification of the overall challenges, and recommendations for overcoming these challenges.

Once completed, the assessment should be disseminated to a relevant audience of industry members and other stakeholders.

Specific Subtopic 2a Focus Area 1 Application Requirements

Applications to this subtopic should include:

- Type of alternative foundation or alternative installation method chosen for the applicant's desktop feasibility assessment with justification for choice considering minimized noise production and suitability for U.S. usage.
- Draft plan and timeline for feasibility study execution and dissemination.
- Considerations for forming an Advisory Board including initial planned membership, ensuring the members represent a range of stakeholders (e.g., industry, environmental organizations, government) and disciplines (e.g., engineers, biologists, economists).
- Considerations for avoiding overlap with any other similar completed or ongoing efforts.

AND/OR (Applicants can apply for funding under Focus Area 1, Focus Area 2, or both)

Subtopic 2a - Focus Area 2: Noise Measurements for an Alternative Foundation or Installation Method

The second Focus Area is to take precise measurements of the noise produced from a deployment of a quiet alternative foundation or installation method and conduct analysis that compares these measurements to forecast or historical noise levels from impact piling of monopiles in similar conditions. The measurement campaign should include comprehensive monitoring of noise

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emissions to demonstrate the overall advantages and noise reduction capability of the alternative foundation or installation technique.

Potential Subtopic 2a Focus Area 2 Scope Elements

Efforts under this Focus Area should include the collection and analysis of noise data from the deployment of an alternative foundation or installation type. The research should include, but may not be limited to:

- Present a high-level description of the technology (or suite of technologies) on which the applicant plans to conduct noise data collection. Include a justification on why it has the potential to be quieter than impact pile driving of a monopile and any information on previous noise measurements taken around the chosen alternative foundation type or installation method. This research may refer to information included in Focus Area 1 if coupled with the feasibility study.
- Develop a detailed methodology for the noise measurement campaign that highlights any specific data collection needs suited to the technology being monitored, and adherence to any existing best practice guidance. This should include how the measurements will address the overarching demonstration of lower noise generation than impact piling. Further, data collection should consider noise propagation through the water column and/or substrate.
- Conduct in-water data collection of noise generation and propagation from the deployment of an alternative foundation or installation method. Technology deployment can be part of a pilot study or commercial installation done by a project partner and/or the applicant. Data collected should be from the source (alternative foundation or installation method of choice) to assess the noise generated before any noise abatement techniques are used.
- Conduct or continue analysis and/or modeling to provide additional information on the noise level and propagation around the chosen technology (e.g., comparison with impact piling, predictions under a range of environmental conditions).
- Data collected should aid in demonstrating the efficacy of the alternative foundation or installation method to generate lower noise at frequencies below 500 Hz.
- To the greatest extent practicable, compare collected results with: noise generated from impact pile-driving, other alternative foundation or installation methods, and/or the same method but under different conditions.

Specific Subtopic 2a Focus Area 2 Application Requirements

Applications to this subtopic should include:

- Draft research plan and timeline for execution.

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- Indications of support from an offshore wind energy developer, or similar entity, to partner with the applicant and host the noise measurement collection activities, confirming access to the relevant sites and facilities.
- Proposed location, and an overview of the broader project if proposed as part of an existing development.
- Project teams should include members that represent a range of stakeholders (e.g., industry, environmental organizations, government) and disciplines (e.g., engineers, biologists, economists).

Specific Subtopic 2a Deliverables

Once awarded, the selected project(s) will be expected to provide the following deliverables:

Focus Area 1 Specific Deliverables:

- Peer, or Advisory Board, reviewed report detailing the overall feasibility study and component assessments.
- Execution of feasibility study dissemination as proposed.

Focus Area 2 Specific Deliverables:

- Peer reviewed noise measurement collection plan, including review by relevant government agencies.
- Peer reviewed final report that will include noise measurement results and place the results within the context of noise reduction needs and efforts in the U.S.

General Deliverables:

- Quarterly reports and presentations outlining progress made on all awarded tasks.
- A technical report at the end of each budget period for multi-year awards.
- Participation in WETO Program Peer Review activities occurring during the project timeline and within 1-2 years of completion.
- Submission of at least one manuscript, open access preferred, on study methodology and results for publication in a peer-reviewed journal that is publicly available.
- Teams will make applicable data available to the public, government agencies and other researchers, preferably through established platforms.
- All relevant deliverables will be made available to WETO, BOEM, BSEE and other government agencies as needed.

Estimated Funding for Subtopic 2a

It is anticipated that awards for-Focus Area 1 will be from \$250k up to \$800k and awards for Focus Area 2 will be from \$400k up to \$1.2 million. Up to four awards will be made for Subtopic 2a. Applicants applying for both Focus Areas may adjust funding between the Focus Areas as appropriate; however, Focus Area 1 should remain at least \$250k, Focus Area 2 should remain at least \$400k, and the resulting

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project from combining Focus Area 1 and 2 should not exceed \$2 million total.

Subtopic 2a Budget Periods

The proposed project performance period for this subtopic will be up to 18 months for Focus Area 1 and approximately 36 months for Focus Area 2.

Applicants must submit a Statement of Project Objectives (SOPO) and budget for the entire project.

Subtopic 2b: Noise Abatement Technologies

This second subtopic focuses on limiting noise propagation through the water column and substrate once it has been generated. With fixed-bottom offshore wind development underway and advancing quickly in the United States, there is a near-term need for the use, testing, and advancement of noise reduction techniques and technologies within the next 1-10 years. The established industry use of impact driven foundations (e.g., monopiles) that require impact driving into the seafloor will require noise abatement technologies or systems in order to reduce the effects of noise on marine wildlife.

U.S. statutes like the Marine Mammal Protection Act (MMPA) and Endangered Species Act require that marine mammals and/or protected species are not exposed to noise levels high enough to constitute take (broadly defined as: harass, harm, pursue, hunt, shoot, wound, kill, trap, capture, or collect) unless otherwise authorized under these statutes. BOEM has also proposed a draft quieting target¹⁴ which incorporates the current MMPA regulatory standard, reduces risk to the most vulnerable baleen whale populations, and establishes a target to achieve. The target requires that sound fields generated during impact pile driving may not exceed NOAA Fisheries' Level A permanent threshold shift (PTS) limits for low frequency cetaceans at distances greater than 1,000 m from each foundation. This threshold, or the final version when released, may be used as a regulatory threshold in the future. Consequently, techniques studied should demonstrate they can meet this threshold in diverse conditions.

To date, multiple noise abatement technologies or systems have been deployed in Europe and the United States to reduce noise associated with fixed-bottom offshore wind pile driving. Examples include, bubble curtains and variations, pipe-in-pipe systems, hydro sound dampers, and noise mitigation screens; these may be placed either near-to-pile or far-from-pile.

¹⁴ ¹⁴ [Draft BOEM and NOAA Fisheries North Atlantic Right Whale and Offshore Wind Strategy](https://www.boem.gov/sites/default/files/documents/environment/BOEM_NMFS_DRAFT_NARW_OSW_Strategy.pdf). 2022. Strategy by U.S. Department of the Interior Bureau of Ocean Energy Management and U.S. Department of Commerce National Oceanic and Atmospheric Administration National Marine Fisheries Service. Available at: https://www.boem.gov/sites/default/files/documents/environment/BOEM_NMFS_DRAFT_NARW_OSW_Strategy.pdf

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To improve mitigation measures around installation of offshore wind, WETO, BOEM, and BSEE are interested in minimizing impacts on marine species by reducing noise propagation to an acceptable level throughout the whole range of wildlife-relevant frequencies¹⁵. Many existing technologies have focused on reducing noise in frequencies above 500 Hz. This frequency range is important for sound reduction, but there is also a need for sound reduction at frequencies lower than 500 Hz which are more meaningful to species that produce and hear low frequency sounds, like baleen whales.

The aim of this subtopic is to demonstrate the effectiveness of a noise abatement system. This may include advancing noise abatement technologies or systems, and/or combining existing technologies to increase the overall noise reduction capability. While all frequencies should be considered, this subtopic requires demonstration of the efficacy of techniques at <500 Hz.

The objective of this subtopic is to reduce installation noise propagated through the water and seabed by developing and demonstrating effective noise abatement technologies. Applicants may assess a single, or a combination of, abatement technologies and determine their noise abatement effectiveness in comparison with unmitigated pile driving and/or other technologies. This subtopic aims to advance noise abatement in the near-term for use with existing planned offshore wind development.

Potential Subtopic 2b Scope Elements

Projects awarded under this subtopic should, to the greatest extent practicable:

- Present a comprehensive description of a technology or suite of technologies that the applicant considers a viable solution to abate pile driving noise. This may include but is not limited to: providing an information synthesis of work done by the applicant and/or others, modeling of noise propagation and abatement, initial laboratory studies for testing an abatement technology.
- Write a commercialization plan for the noise abatement technology of choice that encompasses economic viability and considers future work requirements, such as additional trials and potential investors.
- Consider how the abatement technology reduces noise propagation through both the water column and substrate, and what factors may affect this.
- Conduct, or continue, modeling and/or laboratory-based research to provide additional data on the efficacy of the abatement technology or system to reduce noise intensity and propagation.
- Plan and conduct an in-water demonstration of the abatement technology or

¹⁵ For more information, see ISO 18406. Underwater acoustics – Measurement of radiated underwater sound from percussive pile driving. 2022. Available at: <https://www.iso.org/standard/62407.html>

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system. The demonstration should advance noise reduction in comparison with other technologies and progression through the life of the project.

- Include a comparison of the same technologies/systems in varying conditions, or different techniques in the same conditions, in order to understand the relevance of different techniques overall.
- Demonstrate the efficacy of the abatement technology or system to reduce noise at frequencies below 500 Hz.
- Demonstrate that noise abatement technologies/systems will be applicable to current, and future, fixed-bottom foundations (e.g., monopiles) and turbine sizes.
- Partner with key entities to ensure technological feasibility and/or advancement, including access to testing and demonstration sites and facilities, and biological/environmental expertise.
- Form and solicit periodic input from an Advisory Board which should include members representing a range of stakeholders (e.g., industry, environmental organizations, government) and disciplines (e.g., engineers, biologists, economists).

Specific Subtopic 2b Application Requirements

Applications under this subtopic should to the greatest extent practicable:

- Describe the noise abatement technology or system with robust justification for further research and/or advancement.
- Describe the research objectives of the project relating to the areas of interest outlined above.
- Demonstrate a comprehensive understanding of the specific technology or system, and how it advances noise reduction and reduces the effects on marine wildlife.
- Present a draft study methodology and/or plans for finalizing a study methodology that may include (but is not limited to): goals and plans for completing modeling and laboratory studies (or presenting results if already completed), goals and plans for completing a demonstration, metrics to measure performance/functionality improvement achievements, plans for statistical analysis of data collected, and plans for testing and validating hardware performance/functionality enhancements in laboratory and field settings (e.g., such as noise reduction capability, hardware reliability, health monitoring, maintainability)

For the demonstration, the applicant should indicate support from an offshore wind energy developer, or similar entity, to host the demonstration and field-testing activities.

Specific Subtopic 2b Deliverables

Once awarded, the selected project will be expected to provide the following deliverables:

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- Demonstration Partnership plan with offshore wind developers, and/or other relevant entities, for completion of field demonstration. This plan may include sections such as: details on all forms of collaboration and communication, site deconfliction plan.
 - Quarterly reports and presentations outlining progress made on all awarded tasks.
 - Commercialization plan.
 - A technical report at the end of each budget period for multi-year awards.
 - Peer, or Advisory Board, reviewed research study plan for desktop/laboratory and/or field demonstration, study plan should also have early input from developer or other partner entity.
 - Peer, or Advisory Board, reviewed, publicly available final report that includes a detailed technical summary of all tasks, results of research and testing, noise abatement technology efficacy, and the conclusions for effective deployment.
 - Participation in WETO Program Peer Review activities occurring during the project timeline and within 1-2 years of completion.
 - Submission of at least one manuscript, open access preferred, on study methodology and results for publication in a peer-reviewed journal that is publicly available.
 - Teams will make applicable data available to the public, government agencies and other researchers, preferably through established platforms.
 - All relevant deliverables will be made available to WETO, BOEM, BSEE and other government agencies as needed.

Estimated Funding for Subtopic 2b

There will be 1-3 awards made under this subtopic and proposals may seek from \$1.6 million up to \$5 million in funding to advance the efficacy of noise abatement for pile driving. Further, the demonstration activities within the final budget period will require 50% cost share. Research & Development activities in this subtopic require a 20% minimum cost-share.

Budget Periods for Subtopic 2b

The proposed project performance period for this subtopic will be approximately 36 months with a minimum of two and a maximum of three budget periods. The field demonstration should be the main effort of the final budget period and the plans for that work should be informed by earlier budget periods and research efforts within the project timeline. For the demonstration, the applicant should show support from an offshore wind energy developer, or similar entity, to host the demonstration and field-testing activities. The intention of the demonstration will be to show that, at the pilot/prototype scale as a minimum, the technology would be viable at relevant scales and suitable for commercial deployment.

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Applicants must submit a Statement of Project Objectives (SOPO) and budget for the entire project. However, only the first Budget Period will be negotiated in detail prior to commencement of Budget Period 1. The SOPO and budget will be further refined and negotiated for each subsequent Budget Period following the Go/No-Go discussions and decision.

Subtopic 2c: Knowledge Sharing and Information Synthesis

There are many available studies that discuss noise reduction technologies and methodologies for offshore wind energy installation; however, there remains a need to synthesize and disseminate information on noise reduction to a more general audience, as well as to further convene experts to share experiences and information on noise reduction of fixed-bottom turbine installation that can be summarized as best practice guidance.

To ensure understanding of noise reduction processes, and that appropriate noise reduction techniques are used, there needs to be effective communication of what is available, and how best to use existing technologies in different conditions. Consequently, this subtopic focuses on gathering and sharing what is known and developing best practice guidance for future deployments.

The objectives of this subtopic are to 1) Synthesize information on various methods for noise reduction of offshore wind energy installation to better inform the future of offshore wind development and understand its environmental effects, 2) Disseminate information via multiple channels to both a broad audience and a more focused technical audience, 3) Collate the technical information into a series of best practice guidance documents for different foundations, techniques and environments.

Subtopic 2c Areas of Interest

Projects awarded under this subtopic should, to the greatest extent practicable:

- Produce a synthesis of existing information on offshore wind fixed-bottom installation noise reduction and mitigation techniques. This includes available foundation types, installation techniques, and noise abatement technologies, including where these can be deployed, comparisons of cost, comparisons of environmental effects (with a focus on noise but inclusive of other effects such as ecological disturbance and CO₂ emissions), and any other relevant metrics. This information will be synthesized into easily understandable formats that are available to the public.
- A review of existing databases should be undertaken, and if needed, a single public repository constructed that gives a description and metadata on existing technologies, noise data, and completed studies, including emerging technologies and/or technologies not previously used for offshore wind applications but that have the potential to reduce noise during pile driving.

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- Develop and hold technical expert workshops to convene noise reduction experts from across sectors (e.g., engineers, developers, acousticians) to share information, current best practices, and other topics as necessary, on noise reduction methods in the field. Awardees from Subtopics 2a and 2b may be included as appropriate.
 - Following the synthesis of available data and technical expert workshops, create public facing best practice documents to ensure the correct technologies are used for the appropriate environments and conditions.
 - In all activities, be inclusive of both near-term wind industry and environmental needs as well as long-term needs.
 - Form and solicit periodic input from an Advisory Board which should include members representing a range of stakeholders (e.g., industry, environmental organizations, government) and disciplines (e.g., engineers, biologists, economists).

Specific Subtopic 2c Application Requirements

Applications under this subtopic should to the greatest extent practicable:

- Identify sources of background information and key gaps that work under this subtopic could fill.
- Include key partnerships with groups/organizations who will lend subject matter expertise and/or convening and disseminating expertise and ability.
- Outline an Action Plan that may include (but is not limited to):
- A plan for synthesizing available information and convening subject matter experts and gathering the information needed to fill gaps.
- A plan for dissemination of results through the use of reports, workshops and webinars.
- Indicate how this work will not be duplicative of any similar efforts and will instead build on existing knowledge and synthesis efforts.

Specific Subtopic 2c Deliverables

- There are a range of potential deliverables including digestible outreach papers on noise reduction methodologies and technologies, a database for noise data and studies, a series of best practice guidance documents, and webinars and workshops as appropriate. The recipient will identify these in an Action Plan that will be peer reviewed, or Advisory Board reviewed, and outline the suite of synthesis and outreach activities under this subtopic.
- Coordination of outreach and dissemination activities with ongoing DOE and federal agency engagement activities related to offshore wind energy issues.
- Quarterly reports and presentations outlining progress made on all awarded tasks.
- Collaboration with awarded applicants of Subtopics 2a and 2b, including 6-monthly or annual meetings as appropriate.

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- Participation in WETO Program Peer Review activities occurring during the project timeline and within 1-2 years of completion.
 - Teams will make applicable data available to the public, government agencies and other researchers, preferably through established platforms.
 - All relevant deliverables will be made available to WETO, BOEM, BSEE, and other government agencies as needed.

Estimated Funding for Subtopic 2c

There will be one award made under this subtopic and proposals may seek from \$300k up to \$1 million in funding to synthesize and disseminate information. Education & Outreach activities require a 0% minimum cost-share requirement.

Budget Periods for Subtopic 2c

There will be one budget **period up to 24 months in which** to complete the defined work.

All work for projects selected under this FOA must be performed in the United States. See Section IV.K.iii. and Appendix C.

C. Applications Specifically Not of Interest

The following types of applications will be deemed nonresponsive and will not be reviewed or considered (See Section III.D. of the FOA):

- Applications that fall outside the technical parameters specified in Sections I.A. and I.B. of the FOA.
- Applications for proposed technologies that are not based on sound scientific principles (e.g., violates the laws of thermodynamics).

D. Authorizing Statutes

The programmatic authorizing statute is Energy Act of 2020, Public Law 116-260, division Z, Title III, sections 3001 and 3003 (Dec. 27, 2020). Codified at 42 U.S.C. § 17214 and 42 U.S.C § 16237.

Awards made under this announcement will fall under the purview of 2 CFR Part 200 as amended by 2 CFR Part 910.

Since its establishment in 2011, BSEE has been the lead federal agency charged with improving safety and ensuring environmental protection related to the offshore energy industry on the OCS. On September 14, 2022, Department of the Interior's

Departmental Manual chapters were posted to the Electronic Library of the Interior Policies¹⁶ which state:

“The Director, Bureau of Safety and Environmental Enforcement, is delegated, through the Assistant Secretary – Land and Minerals Management, the Secretary of the Interior’s (Secretary) authority to oversee and regulate offshore operations and perform all related functions, including the following:

A. Under the Outer Continental Shelf (OCS) Lands Act, as amended (43 U.S.C. §§ 1331 et seq.)¹⁷, to conserve OCS mineral resources; to oversee offshore oil, natural gas, sulphur, and other energy and mineral exploration, development, and production; to oversee long-term carbon sequestration; to oversee production, transportation, or transmission of energy on OCS lands from sources other than oil and gas, such as renewable energy, or the use of OCS facilities for energy-related or other authorized marine-related purposes, including oversight of personnel safety; and to enforce safety and environmental standards related to those operations. The Director’s oversight authority includes permitting, research, inspections for safety and environmental compliance, the implementation of offshore regulatory programs related to field operations, and training of inspectors. The Director’s enforcement authority includes the authority to investigate, summon witnesses, require the production of evidence, assess civil penalties, and cancel or suspend activities.”

II. Award Information

A. Award Overview

i. Estimated Funding

EERE expects to make a total of approximately \$16.4M of federal funding available for new awards under this FOA, subject to the availability of appropriated funds. EERE anticipates making approximately 9-16 awards under this FOA. EERE may issue one, multiple, or no awards. Individual awards may vary **between \$250,000** and \$5,000,000.

EERE may issue awards in one, multiple, or none of the following topic areas:

¹⁶ U.S. Department of the Interior, “Electronic Library of the Interior Policies: Departmental Manual” (September 2022). https://www.doi.gov/sites/doi.gov/files/elips/documents/219-dm-1_0.pdf

¹⁷ 43 U.S.C. § 1331 [Outer Continental Shelf Lands Act].

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Topic Area Number	Topic Area Title	Anticipated Number of Awards	Anticipated Minimum Award Size for Any One Individual Award (Fed Share)	Anticipated Maximum Award Size for Any One Individual Award (Fed Share)	Approximate Total Federal Funding Available for All Awards	Anticipated Period of Performance (months)	Anticipated Number of Budget Periods
1	Reliable Moorings for Floating Offshore Wind and Marine Energy Systems	6 - 8	\$500k	\$1M	\$6.4M	12 - 36	1 - 2
2	Noise Reduction for Fixed-Bottom Offshore Wind Installation	3 - 8	Subtopic 2a, Focus Area 1: \$250k Subtopic 2a, Focus Area 2: \$400k Subtopic 2a Focus Area 1+2: \$650k Subtopic 2b: \$1.6M Subtopic 2c: \$300k	Subtopic 2a, Focus Area 1: \$800k Subtopic 2a, Focus Area 2: \$1.2M Subtopic 2a Focus Area 1+2: \$2M Subtopic 2b: \$5M Subtopic 2c: \$1M	\$10M	Subtopic 2a, Focus Area 1: 18 Subtopic 2a, Focus Area 2: 36 Subtopic 2a Focus Area 1+2: 60 Subtopic 2b: 36 Subtopic 2c: 24	Subtopic 2a, Focus Area 1: 1 Subtopic 2a, Focus Area 2: 1 Subtopic 2a, Focus Area 1+2: 2? Subtopic 2b: 2-3 Subtopic 2c: 1

EERE may establish more than one budget period for each award and fund only the initial budget period(s). Funding for all budget periods, including the initial budget period, is not guaranteed.

ii. Period of Performance

EERE anticipates making awards that will run from 12 months up to 60 months in length, comprised of one or more budget periods. Project continuation will be contingent upon several elements, including satisfactory performance and Go/No-Go decisions. For a complete list and more information on the Go/No-Go review, see Section VI.B.xv.

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iii. New Applications Only

EERE will accept only new applications under this FOA. EERE will not consider applications for renewals of existing EERE-funded awards through this FOA.

iv. Testing Facility

Applicants may consider utilizing the following test facilities. The WPTO supported Testing Expertise and Access for Marine Energy Research (TEAMER) network is representative of the top tier of marine energy testing and expertise facilities in the United States. TEAMER accelerates the viability of marine renewables by providing access to the nation's best facilities and expertise to solve challenges, build knowledge, foster innovation and drive commercialization for marine energy. The wide range of facilities and capabilities include numerical modeling, laboratory testing, tank testing, and open water testing. For more information, see <https://teamer-us.org/>.

The National Oil Spill Response and Renewable Energy Test Facility (Ohmsett) is available for relevant Topic Area 1 and Topic Area 2 projects and is planned to be a dedicated testing venue based upon awardee interest. Ohmsett is now part of the TEAMER network. Ohmsett is the largest outdoor saltwater wave and tow tank in the United States measuring 203.3 meters long, 19.8 meters wide, and 3.4 meters deep (with a water depth of 2.4 meters). It can produce maximum wave heights of 1 meter and is equipped with 3 movable bridges with tow speeds of up to 6 knots, programmable to 1/100th knot increments to simulate ocean and river current flow. The robust tow bridges are able to accommodate the torque and forces that large current turbines and wave energy converter equipment are expected to experience. There are 6 observation windows for underwater viewing and the Control Tower is fully computerized where data from various sensors and video cameras are collected for synthesis and analysis. The facility, located an hour south of New York City, in Leonardo, New Jersey, is managed by BSEE. For more information, see <https://ohmsett.bsee.gov/> or <https://teamer-us.org/product/ohmsett-the-national-oil-spill-response-research-renewable-energy-test-facility/>.

DOE has made a significant investment in the largest U.S. offshore wave energy test site facility named PacWave, located approximately 6 nautical miles off the coast of Newport Oregon. PacWave is owned and operated by Oregon State University, is fully pre-permitted, and will be available for grid-connected testing of Wave Energy Converters (WEC) in 2025. This facility is set to test various styles and types of WECs over the next couple of years. The facility has energetic waters, subsea power cables, and on-land infrastructure ready to use for WEC developers who are ready to connect and test their devices to the grid. The water depth of the site is 65-78 meters MLLW with a soft, sandy seabed. The site includes oceanographic

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instrumentation such as wave rider buoys and Spotter buoys. Prevailing wave direction is WNW with wave periods of 5-17s. The test site would be available for testing mooring design configurations in 2025. Further information can be found here: <https://pacwaveenergy.org/>

B. EERE Funding Agreements

Through cooperative agreements and other similar agreements, EERE provides financial and other support to projects that have the potential to realize the FOA objectives. EERE does not use such agreements to acquire property or services for the direct benefit or use of the U.S. government.

i. Cooperative Agreements

EERE generally uses cooperative agreements to provide financial and other support to prime recipients.

Through cooperative agreements, EERE provides financial or other support to accomplish a public purpose of support or stimulation authorized by federal statute. Under cooperative agreements, the government and prime recipients share responsibility for the direction of projects.

EERE has substantial involvement in all projects funded via cooperative agreement. See Section VI.B.ix. of the FOA for more information on what substantial involvement may involve.

ii. Funding Agreements with Federally Funded Research and Development Center (FFRDCs)¹⁸

In most cases, FFRDCs are funded independently of the remainder of the project team. The FFRDC then executes an agreement with any non-FFRDC project team members to arrange work structure, project execution, and any other matters. Regardless of these arrangements, the entity that applied as the prime recipient for the project will remain the prime recipient for the project. See Section III.E.i and Section III.E.ii.

III. Eligibility Information

To be considered for substantive evaluation, an applicant's submission must meet the criteria set forth below. If the application does not meet these eligibility requirements, it will be considered ineligible and removed from further evaluation.

¹⁸ Federally Funded Research and Development Centers (FFRDC) - FFRDCs are public-private partnerships that conduct research for the U.S. government. A listing of FFRDCs can be found at <http://www.nsf.gov/statistics/ffrdclist/>.

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A. Eligible Applicants

i. Domestic Entities

The proposed prime recipient and subrecipient(s) must be domestic entities. The following types of domestic entities are eligible to participate as a prime recipient or subrecipient of this FOA:

1. Institutions of higher education;
2. For-profit entities;
3. Nonprofit entities; and
4. State and local governmental entities, and Indian tribes.

To qualify as a domestic entity, the entity must be organized, chartered or incorporated (or otherwise formed) under the laws of a particular state or territory of the United States; have majority domestic ownership and control; and have a physical place of business in the United States.

DOE/NNSA FFRDCs are eligible to apply for funding as a subrecipient under Topic Area 1.

DOE/NNSA FFRDCs are eligible to apply for funding as a prime recipient or subrecipient under Topic Area 2.

Non-DOE/NNSA FFRDCs are eligible to participate as a subrecipient but are not eligible to apply as a prime recipient.

Federal agencies and instrumentalities (other than DOE, NOAA, BOEM, and BSEE) are eligible to participate as a subrecipient but are not eligible to apply as a prime recipient.

Entities banned from doing business with the U.S. government such as entities debarred, suspended, or otherwise excluded from or ineligible for participating in federal programs are not eligible.

Nonprofit organizations described in Section 501(c)(4) of the Internal Revenue Code of 1986 that engaged in lobbying activities after December 31, 1995, are **not** eligible to apply for funding.

ii. Foreign Entities

In limited circumstances, EERE may approve a waiver to allow a foreign entity to participate as a prime recipient or subrecipient. A foreign entity may submit a

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Full Application to this FOA, but the Full Application must be accompanied by an explicit written waiver request. Likewise, if the applicant seeks to include a foreign entity as a subrecipient, the applicant must submit a separate explicit written waiver request in the Full Application for each proposed foreign subrecipient.

Appendix C lists the information that must be included in a foreign entity waiver request. The applicant does not have the right to appeal EERE's decision concerning a waiver request.

B. Cost Sharing

Applicants are bound by the cost share proposed in their Full Applications if selected for award negotiations.

Topic Area 1, Topic Area 2a, Topic Area 2b (Initial Budget Periods only):
The cost share must be at least 20% of the total project costs¹⁹ for research and development projects. The cost share must come from non-federal sources unless otherwise allowed by law.

Topic Area 2b (Final Budget Period only):
For Topic Area 2b, the final Budget Period must be at least 50% of the total project costs for demonstration and commercial application projects²⁰The cost share must come from non-federal sources unless otherwise allowed by law.

To help applicants calculate proper cost share amounts, EERE has included a cost share information sheet and sample cost share calculation as Appendices A and B to this FOA.

Topic Area 2c:
Cost sharing is not required.

i. Legal Responsibility

Although the cost share requirement applies to the project as a whole, including work performed by members of the project team other than the prime recipient, the prime recipient is legally responsible for paying the entire cost share. If the funding agreement is terminated prior to the end of the project period, the prime recipient is required to contribute at least the cost share percentage of total expenditures incurred through the date of termination.

¹⁹ Total project costs is the sum of the government share, including FFRDC costs if applicable, and the recipient share of project costs.

²⁰ Energy Policy Act of 2005, Pub. L. 109-58, sec. 988. Also see 2 CFR 200.306 and 2 CFR 910.130 for additional cost sharing requirements.

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The prime recipient is solely responsible for managing cost share contributions by the project team and enforcing cost share obligation assumed by project team members in subawards or related agreements.

ii. Cost Share Allocation

Each project team is free to determine how best to allocate the cost share requirement among the team members. The amount contributed by individual project team members may vary, as long as the cost share requirement for the entire project is met.

iii. Cost Share Types and Allowability

Every cost share contribution must be allowable under the applicable federal cost principles, as described in Section IV.K.i. of the FOA. In addition, cost share must be verifiable upon submission of the Full Application. Cost share may be provided in the form of cash or cash equivalents, or in-kind contributions. Cost share must come from non-federal sources (unless otherwise allowed by law), such as project participants, state or local governments, or other third-party financing. Federal financing, such as DOE Loan Guarantee, cannot be leveraged by applicants to provide the required cost share or otherwise support the same scope that is proposed under a project.

Cost share may be provided by the prime recipient, subrecipients, or third parties (entities that do not have a role in performing the scope of work). Vendors/contractors may not provide cost share. Any partial donation of goods or services is considered a discount and is not allowable.

Cash contributions include but are not limited to personnel costs, fringe costs, supply and equipment costs, indirect costs and other direct costs.

In-kind contributions are those where a value of the contribution can be readily determined, verified and justified but where no actual cash is transacted in securing the good or service comprising the contribution. Allowable in-kind contributions include, but are not limited to: the donation of volunteer time or the donation of space or use of equipment.

Project teams may use funding or property received from state or local governments to meet the cost share requirement, so long as the federal government did not provide the funding to the state or local government.

The recipient may not use any of the following sources to meet its cost share obligations:

-
- Revenues or royalties from the prospective operation of an activity beyond the project period;
 - Proceeds from the prospective sale of an asset of an activity;
 - Federal funding or property (e.g., federal grants, equipment owned by the federal government); or
 - Expenditures that were reimbursed under a separate federal program.

Project teams may not use the same cash or in-kind contributions to meet cost share requirements for more than one project or program.

Cost share contributions must be specified in the project budget, verifiable from the prime recipient's records, and necessary and reasonable for proper and efficient accomplishment of the project. As all sources of cost share are considered part of total project cost, the cost share dollars will be scrutinized under the same federal regulations as federal dollars to the project. Every cost share contribution must be reviewed and approved in advance by the Contracting Officer and incorporated into the project budget before the expenditures are incurred.

Applicants are encouraged to refer to 2 CFR 200.306 as amended by 2 CFR 910.130 for additional cost sharing requirements.

iv. Cost Share Contributions by FFRDCs

Because FFRDCs are funded by the federal government, costs incurred by FFRDCs generally may not be used to meet the cost share requirement. FFRDCs may contribute cost share only if the contributions are paid directly from the contractor's Management Fee or another non-federal source.

v. Cost Share Verification

Applicants are required to provide written assurance of their proposed cost share contributions in their Full Applications.

Upon selection for award negotiations, applicants are required to provide additional information and documentation regarding their cost share contributions. Please refer to Appendix A of the FOA.

vi. Cost Share Payment

DOE requires prime recipients to contribute the cost share amount incrementally over the life of the award. Specifically, the prime recipient's cost share for each billing period must always reflect the overall cost share ratio negotiated by the parties (i.e., the total amount of cost sharing on each invoice when considered cumulatively with previous invoices must reflect, at a minimum, the cost sharing

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percentage negotiated). As FFRDC funding will be provided directly to the FFRDC(s) by DOE, prime recipients will be required to provide project cost share at a percentage commensurate with the FFRDC costs, on a budget period basis, resulting in a higher interim invoicing cost share ratio than the total award ratio.

In limited circumstances, and where it is in the government's interest, the Contracting Officer may approve a request by the prime recipient to meet its cost share requirements on a less frequent basis, such as monthly or quarterly. Regardless of the interval requested, the prime recipient must be up-to-date on cost share at each interval. Such requests must be sent to the Contracting Officer during award negotiations and include the following information: (1) a detailed justification for the request; (2) a proposed schedule of payments, including amounts and dates; (3) a written commitment to meet that schedule; and (4) such evidence as necessary to demonstrate that the prime recipient has complied with its cost share obligations to date. The Contracting Officer must approve all such requests before they go into effect.

C. Compliance Criteria

All applicant submissions must:

- Comply with the applicable content and form requirements listed in Section IV. of the FOA;
- Include all required documents;
- Be uploaded and submitted to EERE eXCHANGE <https://eere-eXCHANGE.energy.gov>; and
- Be submitted by the deadline stated in the FOA.

EERE will not review or consider submissions submitted through means other than EERE eXCHANGE, submissions submitted after the applicable deadline, or incomplete submissions.

Applicants are strongly encouraged to submit their Letters of Intent, Concept Papers, Full Applications, and Replies to Reviewer Comments at least 48 hours in advance of the submission deadline. Under normal conditions (i.e., at least 48 hours before the submission deadline), applicants should allow at least one hour to submit a Letter of Intent, Concept Paper, Full Application, or Reply to Reviewer Comments. Once the Letter of Intent, Concept Paper, Full Application, or Reply to Reviewer Comments is submitted in EERE eXCHANGE, applicants may revise or update that submission until the expiration of the applicable deadline. If changes are made to any of these documents, the applicant must resubmit the Letter of Intent, Concept Paper, Full Application, or Reply to Reviewer Comments before the applicable deadline. EERE will not extend the submission deadline for applicants that fail to

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submit required information by the applicable deadline due to server/connection congestion.

D. Responsiveness Criteria

All Applications Specifically Not of Interest as described in Section I.C. of the FOA, are deemed nonresponsive and are not reviewed or considered.

E. Other Eligibility Requirements

i. Requirements for DOE/NNSA FFRDCs Listed as the Applicant

A DOE/NNSA FFRDC is eligible to apply for funding under this FOA if its cognizant Contracting Officer provides written authorization and this authorization is submitted with the application.

The following wording is acceptable for the authorization:

Authorization is granted for the Laboratory to participate in the proposed project. The work proposed for the Laboratory is consistent with or complementary to the missions of the Laboratory, and will not adversely impact execution of the DOE assigned programs at the Laboratory.

If a DOE/NNSA FFRDC is selected for award negotiation, the proposed work will be authorized under the DOE work authorization process and performed under the laboratory's Management and Operating (M&O) contract.

ii. Requirements for DOE/NNSA and Non-DOE/NNSA FFRDCs Included as a Subrecipient

DOE/NNSA and non-DOE/NNSA FFRDCs may be proposed as a subrecipient on another entity's application subject to the following guidelines:

a. Authorization for non-DOE/NNSA FFRDCs

The federal agency sponsoring the FFRDC must authorize in writing the use of the FFRDC on the proposed project and this authorization must be submitted with the application. The use of a FFRDC must be consistent with its authority under its award.

b. Authorization for DOE/NNSA FFRDCs

The cognizant Contracting Officer for the FFRDC must authorize in writing the use of the FFRDC on the proposed project and this authorization must be submitted with the application. The following wording is acceptable for this authorization:

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Authorization is granted for the Laboratory to participate in the proposed project. The work proposed for the Laboratory is consistent with or complementary to the missions of the Laboratory, and will not adversely impact execution of the DOE assigned programs at the Laboratory.

c. Funding, Cost Share, and Subaward with FFRDCs

The value of and funding for the FFRDC portion of the work will not normally be included in the award. DOE/NNSA FFRDCs participating as a subrecipient on a project will be funded directly through the DOE field work proposal (WP) process. Non-DOE/NNSA FFRDCs participating as a subrecipient will be funded through an interagency agreement with the sponsoring agency. Although the FFRDC portion of the work is excluded from the award, the applicant's cost share requirement will be based on the total cost of the project, including the applicant's, the subrecipient's, and the FFRDC's portions of the project.

Unless instructed otherwise by the DOE Contracting Officer for the DOE award, all FFRDCs are required to enter into a Cooperative Research and Development Agreement²¹ (CRADA) or, if the role of the DOE/NNSA FFRDC is limited to technical assistance and intellectual property is not anticipated to be generated from the DOE/NNSA FFRDC's work, a Technical Assistance Agreement (TAA), with at least the prime recipient before any project work begins. Any questions regarding the use of a CRADA or TAA should be directed to the cognizant DOE field intellectual property (IP) counsel.

The CRADA or TAA is used to ensure accountability for project work and provide the appropriate management of IP, e.g., data protection and background IP. The CRADA or TAA must be agreed upon by all parties and submitted to DOE or other sponsoring agency, when applicable, for approval, or submitted to DOE for notice under the Master Scope of Work process, when applicable, using any DOE or other sponsoring agency approved CRADA or TAA template without substantive changes by the time the award is made to the prime recipient.

²¹ A cooperative research and development agreement is a contractual agreement between a national laboratory contractor and a private company or university to work together on research and development. For more information, see <https://www.energy.gov/gc/downloads/doe-cooperative-research-and-development-agreements>

F. Limitation on Number of Concept Papers and Full Applications Eligible for Review

An entity may submit more than one Concept Paper and Full Application to this FOA, provided that each application describes a unique, scientifically distinct project and an eligible Concept Paper was submitted for each Full Application.

G. Questions Regarding Eligibility

DOE will not make eligibility determinations for potential applicants prior to the date on which applications to this FOA must be submitted. The decision whether to apply in response to this FOA lies solely with the applicant.

IV. Application and Submission Information

A. Application Process

The application process includes two submission phases: Concept Paper and Full Application. **Only applicants who have submitted an eligible Concept Paper will be eligible to submit a Full Application.**

All submissions must conform to the form and content requirements described below, including maximum page lengths.

- Each must be submitted in Adobe PDF format unless stated otherwise;
- Each must be written in English;
- All pages must be formatted to fit on 8.5" x 11" paper with margins not less than one inch on every side. Use Calibri typeface, a black font color, and a font size of 12-point or larger (except in figures or tables, which may be 10-point font). A symbol font may be used to insert Greek letters or special characters, but the font size requirement still applies. References must be included as footnotes or endnotes in a font size of 10 or larger. Footnotes and endnotes are counted toward the maximum page requirement;
- A **control number** will be issued when an applicant begins the EERE eXCHANGE application process. The control number must be included with all application documents. Specifically, the control number must be prominently displayed on the upper right corner of the header of every page and included in the file name (i.e., *Control Number_Applicant Name_Full Application*);
- Page numbers must be included in the footer of every page; and
- Each submission must not exceed the specified maximum page limit, including cover page, charts, graphs, maps, and photographs when printed using the formatting requirements set forth above and single spaced. If applicants exceed

the maximum page lengths indicated below, EERE will review only the authorized number of pages and disregard any additional pages.

i. Additional Information on EERE eXCHANGE

EERE eXCHANGE is designed to enforce the deadlines specified in this FOA. The “Apply” and “Submit” buttons will automatically disable at the defined submission deadlines.

Applicants who experience technical difficulties with submission PRIOR to the FOA deadline should contact the EERE eXCHANGE helpdesk for assistance (EERE-eXCHANGESupport@hq.doe.gov).

B. Application Forms

The application forms and instructions are available at [EERE Funding Application and Management Forms](#) and on EERE eXCHANGE. To access these materials on EERE eXCHANGE, go to <https://eere-eXCHANGE.energy.gov> and select the appropriate funding opportunity number.

Note: The maximum file size that can be uploaded to the EERE eXCHANGE website is 50MB. Files larger than 50MB cannot be uploaded, and hence cannot be submitted for review. If a file is larger than 50MB but is still within the maximum page limit specified in the FOA, it must be broken into parts and denoted to that effect. For example:

- TechnicalVolume_Part_1**
- TechnicalVolume_Part_2**

EERE will not accept late submissions that resulted from technical difficulties due to uploading files that exceed 50MB.

C. Content and Form of the Concept Paper

Each Concept Paper must be limited to a single concept or technology. The Concept Paper must conform to the requirements listed below, including the stated page limits.

Requirements for Topic Area 1 (all subtopics), Topic Area 2 (subtopics a and b only)

Section	Page Limit	Description
Cover Page	1 page maximum	The cover page should include the project title, the specific announcement Topic Area being addressed (if applicable), both the technical and business points of contact, names of all team member organizations, the project location(s), and any statements regarding confidentiality.

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<p>Technology Description</p>	<p>3 pages maximum</p>	<p>Applicants are required to describe succinctly:</p> <ul style="list-style-type: none"> • The proposed technology, including its basic operating principles and how it is unique and innovative; • The proposed technology’s target level of performance (applicants should provide technical data or other support to show how the proposed target could be met); • The current state of the art in the relevant field and application, including key shortcomings, limitations, and challenges; • How the proposed technology will overcome the shortcomings, limitations, and challenges in the relevant field and application; • The potential impact that the proposed project would have on the relevant field and application; • How the proposed location of the proposed project will support technology development and long-term success; • The key technical risks/issues associated with the proposed technology development plan; and • The impact that EERE funding would have on the proposed project.
<p>Addendum</p>	<p>1 pages maximum</p>	<p>Applicants are required to succinctly describe the qualifications, experience, and capabilities of the proposed project team, including:</p> <ul style="list-style-type: none"> • Whether the Principal Investigator (PI) and project team have the skill and expertise needed to successfully execute the project plan; • Whether the applicant has prior experience which demonstrates an ability to perform tasks of similar risk and complexity; • Whether the applicant has worked together with its teaming partners on prior projects or programs; • Whether the applicant has adequate access to equipment and facilities necessary to accomplish the effort and/or clearly explain how it intends to obtain access to the necessary equipment and facilities; and • Applicants may provide graphs, charts, or other data to supplement their Technology Description.

Requirements for Subtopic 2c

Section	Page Limit	Description
<p>Cover Page</p>	<p>1 page maximum</p>	<p>The cover page should include the project title, the specific announcement Topic Area being addressed, both the technical and business points of contact, names of all</p>

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		team member organizations, and any statements regarding confidentiality.
Project Description	2 pages maximum	<p>Applicants are required to describe succinctly:</p> <ul style="list-style-type: none"> • Sources of background information and key gaps that work under this subtopic could fill. • Key partnerships, or partnership plans, with groups/organizations who will lend subject matter expertise and/or convening and disseminating expertise and ability. • An outline Action Plan that may include (but is not limited to): <ul style="list-style-type: none"> • A plan for synthesizing available information, convening subject matter experts, and gathering the information needed to fill gaps. • A plan for dissemination of results in an easily understandable form for a broad audience, through the use of reports, workshops and webinars or other appropriate mechanisms. • A plan for developing best practice guidelines and disseminating the information to a technical audience. • Indication that this work will not be duplicative of any similar efforts and will instead build on existing knowledge and synthesis efforts. • The potential impact that the proposed project would have on the relevant field. • The key risks/issues associated with the proposed work. • The impact that EERE funding would have on the proposed project.
Addendum	1 page maximum	Applicants are required to succinctly describe the qualifications, experience, and capabilities of the proposed project team, including:

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		<ul style="list-style-type: none"> • Whether the Principal Investigator (PI) and project team have the skill and expertise needed to successfully execute the project plan. • Whether the applicant has prior experience which demonstrates an ability to perform tasks of similar risk and complexity. • Whether the applicant has worked together with its teaming partners on prior projects or programs.
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EERE makes an independent assessment of each Concept Paper based on the criteria in Section V.A.i. of the FOA. EERE will encourage a subset of applicants to submit Full Applications. Other applicants will be discouraged from submitting a Full Application. See Section VI.A.

D. Content and Form of the Full Application

Applicants must complete the following application forms found at [EERE Funding Application and Management Forms](#) and on the EERE eXCHANGE website at <https://eere-eXCHANGE.energy.gov/>.

Applicants will have approximately 30 days from receipt of the Concept Paper Encourage/Discourage notification on EERE eXCHANGE to prepare and submit a Full Application. Regardless of the date the applicant receives the Encourage/Discourage notification, the submission deadline for the Full Application remains the date and time stated on the FOA cover page.

All Full Application documents must be marked with the control number issued to the applicant.

i. Full Application Content Requirements

Each Full Application must be limited to a single concept. Full Applications must conform to the following requirements and must not exceed the stated page limits.

Component	File Format	Page Limit	File Name
Technical Volume	PDF	15	ControlNumber_LeadOrganization_TechnicalVolume
Resumes	PDF	3 pages each	ControlNumber_LeadOrganization_Resumes
Letters of Commitment	PDF	1 page each	ControlNumber_LeadOrganization_LOCs

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Statement of Project Objectives	MS Word	10	ControlNumber_LeadOrganization_SOPO
SF-424: Application for Federal Assistance	PDF	n/a	ControlNumber_LeadOrganization_App424
Budget Justification Workbook	MS Excel	n/a	ControlNumber_LeadOrganization_Budget_Justification
Summary/Abstract for Public Release	PDF	1	ControlNumber_LeadOrganization_Summary
Summary Slide	MS PowerPoint	1	ControlNumber_LeadOrganization_Slide
Subrecipient Budget Justification	MS Excel	n/a	ControlNumber_LeadOrganization_Subrecipient_Budget_Justification
DOE Work Proposal for FFRDC, if applicable (see DOE O 412.1A, Attachment 2)	PDF	n/a	ControlNumber_LeadOrganization_WP
Authorization from cognizant Contracting Officer for FFRDC	PDF	n/a	ControlNumber_LeadOrganization_FFRDCAuth
SF-LLL Disclosure of Lobbying Activities	PDF	n/a	ControlNumber_LeadOrganization_SF-LLL
Foreign Entity Waiver Requests and Foreign Work Waiver Requests	PDF	n/a	ControlNumber_LeadOrganization_Waiver
Current and Pending Support	PDF	n/a	ControlNumber_LeadOrganization_CPS
Locations of Work	Excel	n/a	ControlNumber_LeadOrganization_LOW
Transparency of Foreign Connections	PDF	n/a	ControlNumber_LeadOrganization_TFC
Potentially Duplicative Funding Notice	PDF	n/a	ControlNumber_LeadOrganization_PDFN

Note: The maximum file size that can be uploaded to the EERE eXCHANGE website is 50MB. See Section IV.B.

EERE provides detailed guidance on the content and form of each component below.

ii. Technical Volume (required)

The Technical Volume must conform to the following content and form requirements. This volume must address the technical review criteria as discussed in Section V. of the FOA.

Save the Technical Volume in a single PDF file using the following convention for the title “ControlNumber_LeadOrganization_TechnicalVolume”.

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Applicants must provide sufficient citations and references to the primary research literature to justify the claims and approaches made in the Technical Volume. However, EERE and reviewers are under no obligation to review cited sources.

The Technical Volume to the Full Application may not be more than 15 pages, including the cover page, table of contents, and all citations, charts, graphs, maps, photos, or other graphics, and must include all information in the table below. The applicant should consider the weighting of each of the technical review criteria (see Section V.A.ii. of the FOA) when preparing the Technical Volume.

The Technical Volume should clearly describe and expand upon information provided in the Concept Paper.

Technical Volume Content Requirements	
SECTION/PAGE LIMIT	DESCRIPTION
Cover Page	The cover page should include the project title, the specific FOA Topic Area being addressed (if applicable), both the technical and business points of contact, names of all team member organizations, names of the PI, Senior/Key Personnel and their organizations, the project location(s), and any statements regarding confidentiality.
Project Overview (Approximately 10% of the Technical Volume)	The Project Overview should contain the following information: <ul style="list-style-type: none"> • Background: The applicant should discuss the background of its organization, including the history, successes, and current research and development status (i.e., the technical baseline) relevant to the technical topic being addressed in the Full Application. • Project Goal: The applicant should explicitly identify the targeted improvements to the baseline technology and the critical success factors in achieving that goal. • DOE Impact: The applicant should discuss the impact that DOE funding would have on the proposed project. Applicants should specifically explain how DOE funding, relative to prior, current, or anticipated funding from other public and private sources, is necessary to achieve the project objectives.
Technical Description, Innovation, and Impact (Approximately 30% of the Technical Volume)	The Technical Description should contain the following information: <ul style="list-style-type: none"> • Relevance and Outcomes: The applicant should provide a detailed description of the technology or focus area, including the scientific and other principles and objectives that will be pursued during the project. This section should describe the relevance of the proposed project to the goals and objectives of the FOA, including the

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	<p>potential to meet specific DOE technical targets or other relevant performance targets. The applicant should clearly specify the expected outcomes of the project.</p> <ul style="list-style-type: none"> • Feasibility: The applicant should demonstrate the technical feasibility of the proposed technology and capability of achieving the anticipated performance targets, including a description of previous work done and prior results. This section should also address the project’s access to necessary infrastructure (e.g., transportation, water, electricity transmission), including any use of existing infrastructure, as well as to a skilled workforce. • Innovation and Impacts: The applicant should describe the current state-of-the-art in the applicable field, the specific innovation of the proposed technology or focus area, the advantages of proposed technology over current and emerging technologies, and the overall impact on advancing the state-of-the-art/technical baseline if the project is successful.
<p>Workplan (Approximately 40% of the Technical Volume)</p>	<p>The Workplan should include a summary of the Project Objectives, Technical Scope, Work Breakdown Structure (WBS), Milestones, Go/No-Go decision points, and Project Schedule. A detailed SOPO is separately requested. The Workplan should contain the following information:</p> <ul style="list-style-type: none"> • Project Objectives: The applicant should provide a clear and concise (high-level) statement of the goals and objectives of the project as well as the expected outcomes. • Technical Scope Summary: The applicant should provide a summary description of the overall work scope and approach to achieve the objective(s). The overall work scope is to be divided by performance periods that are separated by discrete, approximately annual decision points (see below for more information on Go/No-Go decision points). The applicant should describe the specific expected end result of each performance period. • WBS and Task Description Summary: The Workplan should describe the work to be accomplished and how the applicant will achieve the milestones, will accomplish the final project goal(s), and will produce all deliverables. The Workplan is to be structured with a hierarchy of performance period (approximately annual), task and subtasks, which is typical of a standard WBS for any project. The Workplan shall contain a concise description of the specific activities to be conducted over the life of the project. The description shall be a full explanation and disclosure of the project being proposed (i.e., a statement such as “we will then complete a proprietary process” is unacceptable). It is the applicant’s responsibility to prepare an adequately detailed task plan to describe the proposed project and the plan for addressing the objectives of this FOA. The summary provided should be consistent with the SOPO. The SOPO will contain a more detailed description of the WBS and tasks.

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	<ul style="list-style-type: none"> • Milestone Summary: The applicant should provide a summary of appropriate milestones throughout the project to demonstrate success. A milestone may be either a progress measure (which can be activity based) or a Specific, Measurable, Attainable, Realistic, and Timely (SMART) technical milestone. SMART milestones should be Specific, Measurable, Achievable, Relevant, and Timely, and must demonstrate a technical achievement rather than simply completing a task. Unless otherwise specified in the FOA, the minimum requirement is that each project must have at least one milestone per quarter for the duration of the project with at least one SMART technical milestone per year (depending on the project, more milestones may be necessary to comprehensively demonstrate progress). The applicant should also provide the means by which the milestone will be verified. The summary provided should be consistent with the Milestone Summary Table in the SOPO. • Go/No-Go Decision Points (See Section VI.B.xv. for more information on the Go/No-Go Review): For projects with multiple Budget Periods, the applicant should provide a summary of project-wide Go/No-Go decision points at appropriate points in the Workplan. At a minimum, each project must have at least one project-wide Go/No-Go decision point for each budget period (12 to 18-month period) of the project. See Section VI.B.xiv. The applicant should also provide the specific technical criteria to be used to evaluate the project at the Go/No-Go decision point. The summary provided should be consistent with the SOPO. Go/No-Go decision points are considered “SMART” and can fulfill the requirement for an annual SMART milestone. • End of Project Goal: The applicant should provide a summary of the end of project goal(s). At a minimum, each project must have one SMART end of project goal. The summary provided should be consistent with the SOPO. • Project Schedule (Gantt Chart or similar): The applicant should provide a schedule for the entire project, including task and subtask durations, milestones, and Go/No-Go decision points. • Buy America Requirements for Infrastructure Projects: Within the first two pages of the Workplan, include a short statement on whether the project will involve the construction, alteration, and/or repair of infrastructure in the United States. See Appendix D for applicable definitions and other information to inform this statement. • Project Management: The applicant should discuss the team’s proposed management plan, including the following: <ul style="list-style-type: none"> ○ The overall approach to and organization for managing the work;
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	<ul style="list-style-type: none"> ○ The roles of each project team member; ○ Any critical handoffs/interdependencies among project team members; ○ The technical and management aspects of the management plan, including systems and practices, such as financial and project management practices; ○ The approach to project risk management, including a plan for securing a qualified workforce and mitigating risks to project performance including but not limited to community or labor disputes; ○ A description of how project changes will be handled; ○ If applicable, the approach to Quality Assurance/Control; and ○ How communications will be maintained among project team members. <ul style="list-style-type: none"> ● Market Transformation Plan: The applicant should provide a market transformation plan, including the following: <ul style="list-style-type: none"> ○ Identification of target market, competitors, and distribution channels for proposed technology along with known or perceived barriers to market penetration, including a mitigation plan; ○ Identification of a product development and/or service plan, commercialization timeline, financing, product marketing, legal/regulatory considerations including intellectual property, infrastructure requirements, data dissemination, and product distribution. ○ For non-technology projects (Subtopic 2a Focus Area 1 and Subtopic 2c) this plan should include how the deliverables will be used and the benefit to the industry.
<p>Technical Qualifications and Resources (Approximately 20% of the Technical Volume)</p>	<p>The Technical Qualifications and Resources should contain the following information:</p> <ul style="list-style-type: none"> ● A description of the project team’s unique qualifications and expertise, including those of key subrecipients; ● A description of the project team’s existing equipment and facilities, or equipment or facilities already in place on the proposed project site, that will facilitate the successful completion of the proposed project; include a justification of any new equipment or facilities requested as part of the project; ● Relevant, previous work efforts, demonstrated innovations, and how these enable the applicant to achieve the project objectives;

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	<ul style="list-style-type: none"> • The time commitment of the key team members to support the project; • A description of the technical services to be provided by DOE/NNSA FFRDCs, if applicable; • The skills, certifications, or other credentials of the construction and ongoing operations workforce; • For multi-organizational projects, describe succinctly: <ul style="list-style-type: none"> ○ The roles and the work to be performed by the PI and Senior/Key Personnel at the prime and sub levels; ○ Business agreements between the applicant and sub; ○ How the various efforts will be integrated and managed; ○ Process for making decisions on technical direction; ○ Publication arrangements; ○ Intellectual property issues; and ○ Communication plans
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iii. Resumes (required)

A resume provides information reviewers can use to evaluate an individual’s skills, experience, and potential for leadership within the scientific community. Applicants must submit a resume (limited to three pages) for each Principal Investigator and Senior/Key Personnel that includes the following:

1. Contact information;
2. Education and training: Provide name of institution, major/area, degree, and year for undergraduate, graduate, and postdoctoral training;
3. Research and professional experience: Beginning with the current position, list professional/academic positions in chronological order with a brief description. List all current academic, professional, or institutional appointments, foreign or domestic, at the applicant institution or elsewhere, whether or not remuneration is received, and, whether full-time, part-time, or voluntary;
4. Awards and honors;
5. A list of up to 10 publications most closely related to the proposed project. For each publication, identify the names of all authors (in the same sequence in which they appear in the publication), the article title, book or journal title, volume number, page numbers, year of publication, and website address if available electronically. Patents, copyrights, and software systems developed may be provided in addition to or substituted for publications. An abbreviated style such as the Physical Review Letters (PRL) convention for

citations (list only the first author) may be used for publications with more than 10 authors;

6. Synergistic activities: List up to five professional and scholarly activities related to the proposed effort; and
7. There should be no lapses in time over the past 10 years or since age 18, whichever period is shorter.

As an alternative to a resume, it is acceptable to use the biographical sketch format approved by the National Science Foundation (NSF). The biographical sketch format may be generated by the Science Experts Network Curriculum Vita (SciENcv), a cooperative venture maintained at <https://www.ncbi.nlm.nih.gov/sciencv/>, also available at <https://nsf.gov/bfa/dias/policy/nsfapprovedformats/biosketch.pdf>. The use of a format required by another agency is intended to reduce the administrative burden to researchers by promoting the use of common formats.

Save the resumes in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_Resumes".

iv. Letters of Commitment (required)

Submit letters of commitment from all entities substantially contributing to the proposed project, all subrecipients, and all third-party cost share providers. An entity is considered substantial if its involvement is necessary for project success.

If contributing cost share, the letter must state that the third party is committed to providing a specific minimum dollar amount or value of in-kind contributions allocated to cost sharing. The following information for each third party contributing to cost sharing should be identified: (1) the name of the organization; (2) the proposed dollar amount to be provided; and (3) the proposed cost sharing type (cash-or in-kind contributions). Each letter must not exceed one page.

If not contributing cost share, the letter must state that the organization is committed to perform the work as outlined in the application.

Save the letters of commitment in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_LOCs".

Letters of commitment or endorsement for the project from entities that do not have a substantive role in the project will not be accepted.

v. Statement of Project Objectives (SOPO) (required)

Applicants must complete a SOPO. A SOPO template is available at: [EERE Funding Application and Management Forms](#). The SOPO, including the Milestone Table, must not exceed 10 pages when printed using standard 8.5" x 11" paper with 1" margins (top, bottom, left, and right) with font not smaller than 12-point (except in figures or tables, which may be 10-point font).

Save the SOPO in a single Microsoft Word file using the following convention for the title "ControlNumber_LeadOrganization_SOPO".

vi. SF-424: Application for Federal Assistance (required)

Applicants must complete the SF-424 Application for Federal Assistance, which is available at: [EERE Funding Application and Management Forms](#). The list of certifications and assurances in Field 21 can be found at <http://energy.gov/management/office-management/operational-management/financial-assistance/financial-assistance-forms>, under Certifications and Assurances. Note: The dates and dollar amounts on the SF-424 are for the complete project period and not just the first project year, first phase or other subset of the project period.

Save the SF-424 in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_424".

vii. Budget Justification Workbook (required)

Applicants must complete the Budget Justification Workbook, available at: [EERE Funding Application and Management Forms](#). Applicants must complete each tab of the Budget Justification Workbook for the project, including all work to be performed by the prime recipient and its subrecipients and contractors. Applicants should include costs associated with required annual audits and incurred cost proposals in their proposed budget documents. The "Instructions and Summary" included with the Budget Justification Workbook will auto-populate as the applicant enters information into the Workbook. Applicants must carefully read the "Instructions and Summary" tab provided within the Budget Justification Workbook.

Save the Budget Justification Workbook in a single Microsoft Excel file using the following convention for the title "ControlNumber_LeadOrganization_Budget_Justification".

viii. Summary for Public Release (required)

Applicants must submit a one-page summary of their project that is suitable for dissemination to the public. It should be a self-contained document that

identifies the name of the applicant, the lead project manager/principal investigator(s), the project title, the objectives of the project, a description of the project, including methods to be employed, the potential impact of the project (e.g., benefits, outcomes), major participants (for collaborative projects). This document must not include any proprietary or business-sensitive information as DOE may make it available to the public after selections are made. The summary must not exceed one page when printed using standard 8.5" x 11" paper with 1" margins (top, bottom, left, and right) with font not smaller than 12-point.

Save the Summary for Public Release in a single PDF file using the following convention for the title: "ControlNumber_LeadOrganization_Summary".

ix. Summary Slide (required)

Applicants must provide a single slide summarizing the proposed project. The Summary Slide template is available on EERE eXCHANGE at <https://eere-eXCHANGE.energy.gov/> and must include the following information:

- A technology summary;
- A description of the technology's impact;
- Proposed project goals;
- Any key graphics (illustrations, charts and/or tables);
- The project's key idea/takeaway;
- [Topline community benefits];
- Project title, prime recipient, PI, and Senior/Key Personnel information; and
- Requested EERE funds and proposed applicant cost share.

Save the Summary Slide in a single Microsoft PowerPoint file using the following convention for the title "ControlNumber_LeadOrganization_Slide".

x. Subrecipient Budget Justification (if applicable)

Applicants must provide a separate budget justification for each subrecipient that is expected to perform work estimated to be more than \$250,000 or 25% of the total work effort, whichever is less. The budget justification must include the same justification information described in the "Budget Justification" section above.

Save each subrecipient budget justification in a Microsoft Excel file using the following convention for the title: "ControlNumber_LeadOrganization_Subrecipient_Budget_Justification".

xi. Budget for DOE/NNSA FFRDC (if applicable)

If a DOE/NNSA FFRDC is to perform a portion of the work, the applicant must provide a DOE work proposal (WP) in accordance with the requirements in DOE Order 412.1A, Work Authorization System, Attachment 2, available at:

<https://www.directives.doe.gov/directives-documents/400-series/0412.1-BOrder-a-chg1-AdmChg>.

Save the WP in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_WP".

xii. Authorization for Non-DOE/NNSA or DOE/NNSA FFRDCs (if applicable)

The federal agency sponsoring the FFRDC must authorize in writing the use of the FFRDC on the proposed project and this authorization must be submitted with the application. The use of a FFRDC must be consistent with the contractor's authority under its award.

Save the Authorization in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_FFRDCAuth".

xiii. SF-LLL: Disclosure of Lobbying Activities (required)

Recipients and subrecipients may not use any federal funds to influence or attempt to influence, directly or indirectly, congressional action on any legislative or appropriation matters.

Recipients and subrecipients are required to complete and submit SF-LLL, "Disclosure of Lobbying Activities"

(<https://www.grants.gov/web/grants/forms/sf-424-individual-family.html>) to ensure that non-federal funds have not been paid and will not be paid to any person for influencing or attempting to influence any of the following in connection with the application:

- An officer or employee of any federal agency;
- A member of Congress;
- An officer or employee of Congress; or
- An employee of a member of Congress.

Save the SF-LLL in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_SF-LLL".

xiv. Waiver Requests (if applicable)

Foreign Entity Participation

As set forth in Section III.A., all recipients must qualify as domestic entities. To request a waiver of this requirement, the applicant must submit an explicit waiver request in the Full Application. Appendix C lists the information that must be included in a waiver request.

Performance of Work in the United States (Foreign Work Waiver)

As set forth in Section IV.K.iii., all work for the projects selected under this FOA must be performed in the United States. To request a waiver of this requirement, the applicant must submit an explicit waiver request in the Full Application. Appendix C lists the information that must be included in a foreign work waiver request.

Save the Waivers in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_Waiver".

xv. Current and Pending Support (required)

Current and pending support is intended to allow the identification of potential duplication, overcommitment, potential conflicts of interest or commitment, and all other sources of support. As part of the application, the principal investigator and all senior/key personnel at the applicant and subrecipient level must provide a list of all sponsored activities, awards, and appointments, whether paid or unpaid; provided as a gift with terms or conditions or provided as a gift without terms or conditions; full-time, part-time, or voluntary; faculty, visiting, adjunct, or honorary; cash or in-kind; foreign or domestic; governmental or private-sector; directly supporting the individual's research or indirectly supporting the individual by supporting students, research staff, space, equipment, or other research expenses. All connections with foreign government-sponsored talent recruitment programs must be identified in current and pending support.

For every activity, list the following items:

- The sponsor of the activity or the source of funding;
- The award or other identifying number;
- The title of the award or activity. If the title of the award or activity is not descriptive, add a brief description of the research being performed that would identify any overlaps or synergies with the proposed research;
- The total cost or value of the award or activity, including direct and indirect costs and cost share. For pending proposals, provide the total amount of requested funding;
- The award period (start date through end date); and
- The person-months of effort per year dedicated to the award or activity.

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To identify overlap, duplication of effort, or synergistic efforts, append a description of the other award or activity to the current and pending support.

Details of any obligations, contractual or otherwise, to any program, entity, or organization sponsored by a foreign government must be provided on request to either the applicant institution or DOE. Supporting documents of any identified source of support must be provided to DOE on request, including certified translations of any document.

PIs and senior/key personnel must provide a separate disclosure statement listing the required information above regarding current and pending support. Each individual must sign and date their respective disclosure statement and include the following certification statement:

I, [Full Name and Title], certify to the best of my knowledge and belief that the information contained in this Current and Pending Support Disclosure Statement is true, complete, and accurate. I understand that any false, fictitious, or fraudulent information, misrepresentations, half-truths, or omissions of any material fact, may subject me to criminal, civil or administrative penalties for fraud, false statements, false claims or otherwise. (18 U.S.C. §§ 1001 and 287, and 31 U.S.C. §§ 3729-3733 and 3801-3812). I further understand and agree that (1) the statements and representations made herein are material to DOE's funding decision, and (2) I have a responsibility to update the disclosures during the period of performance of the award should circumstances change which impact the responses provided above.

The information may be provided in the format approved by the NSF, which may be generated by the Science Experts Network Curriculum Vita (SciENCv), a cooperative venture maintained at <https://www.ncbi.nlm.nih.gov/sciencv/>, also available at

https://www.nsf.gov/bfa/dias/policy/researchprotection/commonform_biographicalsketch.pdf. The use of a format required by another agency is intended to reduce the administrative burden to researchers by promoting the use of common formats. If the NSF format is used, the individual must still include a signature, date, and a certification statement using the language included in the paragraph above.

Save the Current and Pending Support in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_CPS".

Definitions:

Current and pending support – (a) All resources made available, or expected to be made available, to an individual in support of the individual’s RD&D efforts, regardless of (i) whether the source is foreign or domestic; (ii) whether the resource is made available through the entity applying for an award or directly to the individual; or (iii) whether the resource has monetary value; and (b) includes in-kind contributions requiring a commitment of time and directly supporting the individual’s RD&D efforts, such as the provision of office or laboratory space, equipment, supplies, employees, or students. This term has the same meaning as the term Other Support as applied to researchers in NSPM-33: For researchers, Other Support includes all resources made available to a researcher in support of and/or related to all of their professional RD&D efforts, including resources provided directly to the individual or through the organization, and regardless of whether or not they have monetary value (e.g., even if the support received is only in-kind, such as office/laboratory space, equipment, supplies, or employees). This includes resource and/or financial support from all foreign and domestic entities, including but not limited to gifts provided with terms or conditions, financial support for laboratory personnel, and participation of student and visiting researchers supported by other sources of funding.

Foreign Government-Sponsored Talent Recruitment Program – An effort directly or indirectly organized, managed, or funded by a foreign government, or a foreign government instrumentality or entity, to recruit science and technology professionals or students (regardless of citizenship or national origin, or whether having a full-time or part-time position). Some foreign government-sponsored talent recruitment programs operate with the intent to import or otherwise acquire from abroad, sometimes through illicit means, proprietary technology or software, unpublished data and methods, and intellectual property to further the military modernization goals and/or economic goals of a foreign government. Many, but not all, programs aim to incentivize the targeted individual to physically relocate to the foreign state for the above purpose. Some programs allow for or encourage continued employment at United States research facilities or receipt of federal research funds while concurrently working at and/or receiving compensation from a foreign institution, and some direct participants not to disclose their participation to United States entities. Compensation could take many forms including cash, research funding, complimentary foreign travel, honorific titles, career advancement opportunities, promised future compensation, or other types of remuneration or consideration, including in-kind compensation.

Senior/key personnel – An individual who contributes in a substantive, meaningful way to the scientific development or execution of a research,

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development and demonstration (RD&D) project proposed to be carried out with a DOE award.²²

xvi. Locations of Work (required)

Applicants must complete the Locations of Work Documentation, available on EERE eXCHANGE at <https://eere-eXCHANGE.energy.gov/>. The applicant must complete the supplied template by listing the city, state, and zip code + 4 digits for each location where project work will be performed by the prime recipient or subrecipient(s). Save the completed template as a Microsoft Excel file using the following convention for the title: "Control Number_LeadOrganization_LOW."

xvii. Transparency of Foreign Connections (required)

Applicants must provide the following as it relates to the proposed recipient and subrecipients. Include a separate disclosure for the applicant and each proposed subrecipient. U.S. National Laboratories, domestic government entities, and institutions of higher education are only required to respond to items 1, 2 and 9, and if applying as to serve as the prime recipient, must provide complete responses for project team members that are not U.S. National Laboratories, domestic government entities, or institutions of higher education.

1. Entity name, website address and mailing address;
2. The identity of all owners, principal investigators, project managers, and senior/key personnel who are a party to any *Foreign Government-Sponsored Talent Recruitment Program* of a foreign country of risk (i.e., China, Iran, North Korea, and Russia);
3. The existence of any joint venture or subsidiary that is based in, funded by, or has a foreign affiliation with any foreign country of risk;
4. Any current or pending contractual or financial obligation or other agreement specific to a business arrangement, or joint venture-like arrangement with an enterprise owned by a foreign state or any foreign entity;
5. Percentage, if any, that the proposed recipient or subrecipient has foreign ownership or control;
6. Percentage, if any, that the proposed recipient or subrecipient is wholly or partially owned by an entity in a foreign country of risk;

²² Typically, these individuals have doctoral or other professional degrees, although individuals at the masters or baccalaureate level may be considered Senior/Key Personnel if their involvement meets this definition. Consultants, graduate students, and those with a postdoctoral role also may be considered Senior/Key Personnel if they meet this definition.

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7. Percentage, if any, of venture capital or institutional investment by an entity that has a general partner or individual holding a leadership role in such entity who has a foreign affiliation with any foreign country of risk;
8. Any technology licensing or intellectual property sales to a foreign country of risk, during the 5-year period preceding submission of the proposal;
9. Any foreign business entity, offshore entity, or entity outside the United States related to the proposed recipient or subrecipient;
10. Complete list of all directors (and board observers), including their full name, citizenship and shareholder affiliation, date of appointment, duration of term, as well as a description of observer rights as applicable;
11. Complete capitalization table for your entity, including all equity interests (including LLC and partnership interests, as well as derivative securities). Include both the number of shares issued to each equity holder, as well as the percentage of that series and all equity on a fully diluted basis. Identify the principal place of incorporation (or organization) for each equity holder. If the equity holder is a natural person, identify the citizenship(s). If the recipient or subrecipient is a publicly traded company, provide the above information for shareholders with an interest greater than 5%;
12. A summary table identifying all rounds of financing, the purchase dates, the investors for each round, and all the associated governance and information rights obtained by investors during each round of financing; and
13. An organization chart to illustrate the relationship between your entity and the immediate parent, ultimate parent, and any intermediate parent, as well as any subsidiary or affiliates. Identify where each entity is incorporated.

DOE reserves the right to request additional or clarifying information based on the information submitted.

Save the Transparency of Foreign Connections information in a single PDF file using the following convention for the title
"ControlNumber_LeadOrganization_TFC."

xviii. Potentially Duplicative Funding Notice (required)

If the applicant or project team member has other active awards of federal funds, the applicant must determine whether the activities of those awards potentially overlap with the activities set forth in its application to this FOA. If there is a potential overlap, the applicant must notify DOE in writing of the potential overlap and state how it will ensure any project funds (i.e., recipient cost share and federal funds) will not be used for identical cost items under

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multiple awards. Likewise, for projects that receive funding under this FOA, if a recipient or project team member receives any other award of federal funds for activities that potentially overlap with the activities funded under the DOE award, the recipient must promptly notify DOE in writing of the potential overlap and state whether project funds from any of those other federal awards have been, are being, or are to be used (in whole or in part) for one or more of the identical cost items under the DOE award. If there are identical cost items, the recipient must promptly notify the Contracting Officer in writing of the potential duplication and eliminate any inappropriate duplication of funding.

Save the Potentially Duplicative Funding Notice in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_PDFN."

E. Post Selection Information Requests

If selected for award negotiations, EERE reserves the right to require that selected applicants provide additional or clarifying information regarding the application submissions, the project, the project team, the award requirements, and any other matters related to anticipated award. The following is a list of examples of information that may be required:

- Personnel proposed to work on the project and collaborating organizations (See Section VI.B.xviii. Participants and Collaborating Organizations);
- Current and Pending Support (See Sections IV.E.xvii. and VI.B.xix. Current and Pending Support);
- An Intellectual Property Management Plan (if applicable) describing how the project team/consortia members will handle intellectual property rights and issues between themselves while ensuring compliance with federal intellectual property laws, regulations, and policies in accordance with Section VI.B.x. Intellectual Property Management Plan;
- A Data Management Plan (if applicable) describing how all research data displayed in publications resulting from the proposed work will be digitally accessible at the time of publications, in accordance with Section VI.B.xxi.;
- Indirect cost information;
- Other budget information;
- Letters of Commitment from third parties contributing to cost share, if applicable;
- Name and phone number of the Designated Responsible Employee for complying with national policies prohibiting discrimination (See 10 CFR 1040.5);
- Information for the DOE Office of Civil Rights to process assurance reviews under 10 CFR 1040;
- Representation of Limited Rights Data and Restricted Software, if applicable; and

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- Environmental Questionnaire.

F. Unique Entity Identifier (UEI) and System for Award Management (SAM)

Each applicant (unless the applicant is an individual or federal awarding agency that is excepted from those requirements under 2 CFR 25.110(b) or (c), or has an exception approved by the federal awarding agency under 2 CFR 25.110(d)) is required to: (1) Register in the SAM at <https://www.sam.gov> before submitting an application; (2) provide a valid UEI in the application; and (3) maintain an active SAM registration with current information when the applicant has an active federal award or an application or plan under consideration by a federal awarding agency. DOE may not make a federal award to an applicant until the applicant has complied with all applicable UEI and SAM requirements. If an applicant has not fully complied with the requirements by the time DOE is ready to make a federal award, DOE will determine that the applicant is not qualified to receive a federal award and use that determination as a basis for making a federal award to another applicant.

NOTE: Due to the high demand of UEI requests and SAM registrations, entity legal business name and address validations are taking longer than expected to process. Entities should start the UEI and SAM registration process as soon as possible. If entities have technical difficulties with the UEI validation or SAM registration process they should use the [HELP](#) feature on [SAM.gov](https://www.sam.gov). SAM.gov will work entity service tickets in the order in which they are received and asks that entities not create multiple service tickets for the same request or technical issue. Additional entity validation resources can be found here: [GSAFSD Tier 0 Knowledge Base - Validating your Entity](#).

G. Submission Dates and Times

All required submissions must be submitted in EERE eXCHANGE no later than 5 p.m. ET on the dates provided on the cover page of this FOA.

H. Intergovernmental Review

This FOA is not subject to Executive Order 12372 – Intergovernmental Review of Federal Programs.

I. Funding Restrictions

i. Allowable Costs

All expenditures must be allowable, allocable, and reasonable in accordance with the applicable federal cost principles. Pursuant to 2 CFR 910.352, the cost

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principles in the Federal Acquisition Regulations (48 CFR 31.2) apply to for-profit entities. The cost principles contained in 2 CFR Part 200, Subpart E apply to all entities other than for-profits.

ii. **Pre-Award Costs**

Applicants selected for award negotiations (selectee) must request prior written approval to charge pre-award costs. Pre-award costs are those incurred prior to the effective date of the federal award directly pursuant to the negotiation and in anticipation of the federal award where such costs are necessary for efficient and timely performance of the scope of work. Such costs are allowable only to the extent that they would have been allowable if incurred after the date of the federal award and **only** with the written approval of the federal awarding agency, through the Contracting Officer.

Pre-award costs cannot be incurred prior to the Selection Official signing the Selection Statement and Analysis.

Pre-award expenditures are made at the selectee's risk. EERE is not obligated to reimburse costs: (1) in the absence of appropriations; (2) if an award is not made; or (3) if an award is made for a lesser amount than the selectee anticipated.

1. **National Environmental Policy Act (NEPA) Requirements Related to Pre-Award Costs**

EERE's decision whether and how to distribute federal funds under this FOA is subject to NEPA. Applicants should carefully consider and should seek legal counsel or other expert advice before taking any action related to the proposed project that would have an adverse effect on the environment or limit the choice of reasonable alternatives prior to EERE completing the NEPA review process.

EERE does not guarantee or assume any obligation to reimburse pre-award costs incurred prior to receiving written authorization from the Contracting Officer. If the applicant elects to undertake activities that DOE determines may have an adverse effect on the environment or limit the choice of reasonable alternatives prior to receiving such written authorization from the Contracting Officer, the applicant is doing so at risk of not receiving federal funding for its project and such costs may not be recognized as allowable cost share. Nothing contained in the pre-award cost reimbursement regulations or any pre-award costs approval letter from the Contracting Officer overrides the requirement to obtain the written authorization from the Contracting Officer prior to taking any action that may have an adverse effect on the environment or limit the choice of reasonable alternatives.

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Likewise, if an application is selected for negotiation of award, and the prime recipient elects to undertake activities that are not authorized for federal funding by the Contracting Officer in advance of EERE completing a NEPA review, the prime recipient is doing so at risk of not receiving federal funding and such costs may not be recognized as allowable cost share.

iii. Performance of Work in the United States (Foreign Work Waiver)

1. Requirement

All work performed under awards issued under this FOA must be performed in the United States. The prime recipient must flow down this requirement to its subrecipients.

2. Failure to Comply

If the prime recipient fails to comply with the Performance of Work in the United States requirement, EERE may deny reimbursement for the work conducted outside the United States and such costs may not be recognized as allowable recipient cost share. The prime recipient is responsible should any work under this award be performed outside the United States, absent a waiver, regardless of whether the work is performed by the prime recipient, subrecipients, contractors or other project partners.

3. Waiver

To seek a foreign work waiver, the applicant must submit a written waiver request to EERE. Appendix C lists the information that must be included in a request for a foreign work waiver.

Save the waiver request(s) in a single PDF file. The applicant does not have the right to appeal EERE's decision concerning a waiver request.

iv. Construction

Recipients are required to obtain written authorization from the Contracting Officer before incurring any major construction costs.

v. Foreign Travel

If international travel is proposed for your project, please note that your organization must comply with the International Air Transportation Fair Competitive Practices Act of 1974 (49 U.S.C. § 40118), commonly referred to as the "Fly America Act," and implementing regulations at 41 CFR 301-10.131 through 301-10.143. The law and regulations require air transport of people or property to, from, between, or within a country other than the United States,

the cost of which is supported under this award, to be performed by or under a cost-sharing arrangement with a United States flag carrier, if service is available. Foreign travel costs are allowable only with the written prior approval of the Contracting Officer assigned to the award.

vi. Equipment and Supplies

Property disposition may be required at the end of a project if the current fair market value of property exceeds \$5,000. For-profit entity disposition requirements are set forth at 2 CFR 910.360. Property disposition requirements for other non-federal entities are set forth in 2 CFR 200.310 – 200.316.

vii. Build America Buy America Requirements for Infrastructure Projects

Pursuant to the Build America Buy America Act, subtitle IX of BIL (Buy America, or BABA), federally assisted projects that involve infrastructure work, undertaken by applicable recipient types, require that:

- All iron, steel, and manufactured products used in the infrastructure work are produced in the United States; and
- All construction materials used in the infrastructure work are manufactured in the United States.

Whether a given project must apply this requirement is project-specific and dependent on several factors, such as the recipient's entity type, whether the work involves "infrastructure," as defined in Section 70914 of the BIL, and whether the infrastructure in question is publicly owned or serves a public function.

Applicants are strongly encouraged to consult Appendix D of this FOA to determine whether their project may have to apply this requirement, both to make an early determination as to the need of a waiver, as well as to determine what impact, if any, this requirement may have on the proposed project's budget.

Please note that, based on implementation guidance from the Office of Management and Budget issued on April 18, 2022, the Buy America requirements of the BIL do not apply to DOE projects in which the prime recipient is a for-profit entity; the requirements only apply to projects whose prime recipient is a "non-Federal entity," e.g., a State, local government, Indian tribe, Institution of Higher Education, or nonprofit organization. Subawards should conform to the terms of the prime award from which they flow; in other words, for-profit prime recipients are not required to flow down these Buy

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America requirements to subrecipients, even if those subrecipients are non-Federal entities as defined above. Conversely, prime recipients which are non-Federal entities must flow the Buy America requirements down to all subrecipients, even if those subrecipients are for-profit entities. Finally, for all applicants—both non-Federal entities and for-profit entities—DOE is including a Program Policy Factor that the Selection Official may consider in determining which Full Applications to select for award negotiations that considers whether the applicant has made a commitment to procure U.S. iron, steel, manufactured products, and construction materials in its project.

The DOE financial assistance agreement will require each recipient to: (1) fulfill the commitments made in its application regarding the procurement of U.S.-produced products and (2) fulfill the commitments made in its application regarding the procurement of other key component metals and domestically manufactured products that are deemed available in sufficient and reasonably available quantities or of a satisfactory quality at the time of award negotiation. Applicants may seek waivers of these requirements in very limited circumstances and for good cause shown. Further details on requesting a waiver can be found in Appendix D and the terms and conditions of an award.

Applicants are strongly encouraged to consult Appendix D for more information.

viii. Lobbying

Recipients and subrecipients may not use any federal funds to influence or attempt to influence, directly or indirectly, congressional action on any legislative or appropriation matters.

Recipients and subrecipients are required to complete and submit SF-LLL, “Disclosure of Lobbying Activities” (<https://www.grants.gov/web/grants/forms/sf-424-individual-family.html>) to ensure that non-federal funds have not been paid and will not be paid to any person for influencing or attempting to influence any of the following in connection with the application:

- An officer or employee of any federal agency;
- A Member of Congress;
- An officer or employee of Congress; or
- An employee of a Member of Congress.

ix. Risk Assessment

Pursuant to 2 CFR 200.206, DOE will conduct an additional review of the risk posed by applications submitted under this FOA. Such risk assessment will consider:

1. Financial stability;
2. Quality of management systems and ability to meet the management standards prescribed in 2 CFR 200 as amended and adopted by 2 CFR 910;
3. History of performance;
4. Audit reports and findings; and
5. The applicant's ability to effectively implement statutory, regulatory, or other requirements imposed on non-federal entities.

DOE may make use of other publicly available information and the history of an applicant's performance under DOE or other federal agency awards.

Depending on the severity of the findings and whether the findings were resolved, DOE may elect not to fund the applicant.

In addition to this review, DOE must comply with the guidelines on government-wide suspension and debarment in 2 CFR 180, and must require non-federal entities to comply with these provisions. These provisions restrict federal awards, subawards and contracts with certain parties that are debarred, suspended or otherwise excluded from or ineligible for participation in federal programs or activities.

Further, as DOE invests in critical infrastructure and funds critical and emerging technology areas, DOE also considers possible threats to United States research, technology, and economic security from undue foreign government influence when evaluating risk. If high risks are identified and cannot be sufficiently mitigated, DOE may elect to not fund the applicant.

x. Invoice Review and Approval

DOE employs a risk-based approach to determine the level of supporting documentation required for approving invoice payments. Recipients may be required to provide some or all of the following items with their requests for reimbursement:

- Summary of costs by cost categories;
- Timesheets or personnel hours report;
- Invoices/receipts for all travel, equipment, supplies, contractual, and other costs;

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- UCC filing proof for equipment acquired with project funds by for-profit recipients and subrecipients;
 - Explanation of cost share for invoicing period;
 - Analogous information for some subrecipients; and
 - Other items as required by DOE.

xi. Prohibition Related to Foreign Government-Sponsored Talent Recruitment Programs

a. Prohibition

Persons participating in a *Foreign Government-Sponsored Talent Recruitment Program of a Foreign Country of Risk* are prohibited from participating in projects selected for federal funding under this FOA. Should an award result from this FOA, the recipient must exercise ongoing due diligence to reasonably ensure that no individuals participating on the DOE-funded project are participating in a *Foreign Government-Sponsored Talent Recruitment Program of a Foreign Country of Risk*. Consequences for violations of this prohibition will be determined according to applicable law, regulations, and policy. Further, the recipient must notify DOE within five (5) business days upon learning that an individual on the project team is or is believed to be participating in a foreign government talent recruitment program of a foreign country of risk. DOE may modify and add requirements related to this prohibition to the extent required by law.

b. Definitions

- 1. Foreign Government-Sponsored Talent Recruitment Program.** An effort directly or indirectly organized, managed, or funded by a foreign government, or a foreign government instrumentality or entity, to recruit science and technology professionals or students (regardless of citizenship or national origin, or whether having a full-time or part-time position). Some foreign government-sponsored talent recruitment programs operate with the intent to import or otherwise acquire from abroad, sometimes through illicit means, proprietary technology or software, unpublished data and methods, and intellectual property to further the military modernization goals and/or economic goals of a foreign government. Many, but not all, programs aim to incentivize the targeted individual to relocate physically to the foreign state for the above purpose. Some programs allow for or encourage continued employment at United States research facilities or receipt of federal research funds while concurrently working at and/or receiving compensation from a foreign institution, and some direct participants not

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to disclose their participation to U.S. entities. Compensation could take many forms including cash, research funding, complimentary foreign travel, honorific titles, career advancement opportunities, promised future compensation, or other types of remuneration or consideration, including in-kind compensation.

2. **Foreign Country of Risk.** DOE has designated the following countries as foreign countries of risk: Iran, North Korea, Russia, and China. This list is subject to change.

xii. **Affirmative Action and Pay Transparency Requirements**

All applicants must comply with all applicable federal labor and employment laws, including but not limited to Title VII of the Civil Rights Act of 1964, the Fair Labor Standards Act, the Occupational Safety and Health Act, and the National Labor Relations Act, which protects employees' right to bargain collectively and engage in concerted activities for the purpose of workers' mutual aid or protection.

All federally assisted construction contracts exceeding \$10,000 annually will be subject to the requirements of Executive Order 11246:

- (1) Recipients, subrecipients, contractors, and subcontractors are prohibited from discriminating in employment decisions on the basis of race, color, religion, sex, sexual orientation, gender identity, or national origin.
- (2) Recipients and contractors are required to take affirmative action to ensure that equal opportunity is provided in all aspects of their employment. This includes flowing down the appropriate language to all subrecipients, contractors, and subcontractors.
- (3) Recipients, subrecipients, contractors, and subcontractors are prohibited from taking adverse employment actions against applicants and employees for asking about, discussing, or sharing information about their pay or, under certain circumstances, the pay of their co-workers.

DOL's Office of Federal Contractor Compliance Programs (OFCCP) uses a neutral process to schedule compliance evaluations. Consult OFCCP's Technical Assistance Guide²³ to gain an understanding of the requirements and possible actions the recipients, subrecipients, contractors, and subcontractors must take.

²³ See OFCCP's Technical Assistance Guide at:

<https://www.dol.gov/sites/dolgov/files/ofccp/Construction/files/ConstructionTAG.pdf?msclkid=9e397d68c4b111e9c9d8e6fecb6c710ec> Also see the National Policy Assurances <http://www.nsf.gov/awards/managing/rtc.jsp>

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Additional guidance may also be found in the National Policy Assurances, produced by DOE.

xiii. Foreign Collaboration Considerations

- a. Consideration of new collaborations with foreign entities and governments. The recipient will be required to provide DOE with advanced written notification of any potential collaboration with foreign entities or governments in connection with its DOE-funded award scope. The recipient will then be required to await further guidance from DOE prior to contacting the proposed foreign entity or government regarding the potential collaboration or negotiating the terms of any potential agreement.
- b. Existing collaborations with foreign entities and governments. The recipient will be required to provide DOE with a written list of all existing foreign collaborations in which has entered in connection with its DOE-funded award scope.
- c. Description of collaborations that should be reported. In general, a collaboration will involve some provision of a thing of value to, or from, the recipient. A thing of value includes but may not be limited to all resources made available to, or from, the recipient in support of and/or related to the DOE award, regardless of whether or not they have monetary value. Things of value also may include in-kind contributions (such as office/laboratory space, data, equipment, supplies, employees, students). In-kind contributions not intended for direct use on the DOE award but resulting in provision of a thing of value from or to the DOE award must also be reported. Collaborations do not include routine workshops, conferences, use of the recipient's services and facilities by foreign investigators resulting from its standard published process for evaluating requests for access, or the routine use of foreign facilities by awardee staff in accordance with the recipient's standard policies and procedures.

V. Application Review Information

A. Technical Review Criteria

i. Concept Papers

Concept Papers are evaluated based on consideration the following factors. All sub-criteria are of equal weight.

Concept Paper Criterion: Overall FOA Responsiveness and Viability of the Project (Weight: 100%)

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This criterion involves consideration of the following factors:

- The applicant clearly describes the proposed technology, how the work is unique and innovative, and how the work will advance the current state of the art or state of knowledge;
- The applicant has identified risks and challenges of the technology, regulatory and financial aspects of the proposal including possible mitigation strategies, and has shown the impact that EERE funding and the proposed project would have on the relevant field and application;
- The applicant has the qualifications, experience, capabilities and other resources necessary to complete the proposed project; and
- The proposed work, if successfully accomplished, would clearly meet the objectives as stated in the FOA.

ii. **Full Applications**

Applications will be evaluated against the technical review criteria shown below. All sub-criteria are of equal weight.

Criterion 1: Technical Merit, Innovation, and Impact (50%)

This criterion involves consideration of the following factors:

Technical Merit and Innovation

- Extent to which the proposed technology, process, or project is innovative or replicable;
- Degree to which the current state of the technology, or current state of knowledge, and the proposed advancement are clearly described;
- Extent to which the application specifically and convincingly demonstrates how the applicant will move the state of the art, or state of knowledge, to the proposed advancement;
- If appropriate to the project: sufficiency of technical detail in the application to assess whether the proposed work is scientifically meritorious and revolutionary, including relevant data, calculations, and discussion of prior work, with analyses that support the viability of the proposed work;
- Extent to which project has buy-in from needed stakeholders to ensure success ;
- Degree to which key manufacturing and supply chain challenges are considered, as applicable, for viable scale-up in this and future demonstrations;
- Degree to which siting and environmental constraints are considered for deployment;
- Extent to which project has the potential to reduce emissions and provide clean energy acceleration benefits for a community or region; and

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- Sufficiency of existing infrastructure to support addition of proposed demonstration.

Impact of Technology Advancement

- Ability of the project to advance industry adoption;
- Extent to which the project supports the topic area objectives and target specifications and metrics;
- Potential impact of the project on advancing the state-of-the-art or state of knowledge;
- If applicable, extent to which demonstration/deployment is replicable and may lead to future demonstrations; and
- Extent to which the project facilitates stakeholder relationships across new or existing stakeholders to gain technical buy-in and increase potential for future deployments.

Project Management

- Adequacy of proposed project management systems including the ability to track scope, cost, and schedule progress and changes;
- Reasonableness of budget and spend plan as detailed in the budget justification workbook for proposed project and objectives;
- Adequacy of contingency funding based on quality of cost estimate and identified risks;
- Adequacy, reasonableness, and soundness of the project schedule, as well as periodic Go/No-Go decisions prior to further funds disbursement, interim milestones, and metrics to track process;
- Adequacy, reasonableness, and soundness of the project schedule, as well as annual Go/No-Go decisions prior to a budget period continuation application, interim milestones, and metrics to track process;
- Adequacy of the identification of risks, including labor and community opposition or disputes, and “timely” and appropriate strategies for mitigation and resolution; and
- If applicable, soundness of a plan to expeditiously address environmental, siting, and other regulatory requirements for the project, including evaluation of resilience to climate change.

Criterion 2: Project Research and Market Transformation Plan (30%)

This criterion involves consideration of the following factors:

Research Approach, Workplan and SOPO

- Degree to which the approach and critical path have been clearly described and thoughtfully considered; and

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- Degree to which the task descriptions are clear, detailed, timely, and reasonable, resulting in a high likelihood that the proposed Workplan and SOPO will succeed in meeting the project goals.

Identification of Technical Risks

- Discussion and demonstrated understanding of the key technical risk areas involved in the proposed work and the quality of the mitigation strategies to address them.

Baseline, Metrics, and Deliverables

- Level of clarity in the definition of the baseline, metrics, and milestones; and
- Relative to a clearly defined project baseline, the strength of the quantifiable metrics, milestones, and mid-point deliverables defined in the application, such that meaningful interim progress will be made.

Market Transformation Plan

- If applicable, identification of target market, competitors, and distribution channels for proposed technology along with known or perceived barriers to market penetration, including mitigation plan; and
- If applicable, comprehensiveness of market transformation plan including but not limited to product development and/or service plan, commercialization timeline, financing, product marketing, legal/regulatory considerations including intellectual property, infrastructure requirements, and product distribution.

Industry Adoption Plan

- Identification of the interest and extent of industry adoption of the technology/process.

Criterion 3: Team and Resources (20%)

This criterion involves consideration of the following factors:

- Capability of the Principal Investigator(s) and the proposed team to address all aspects of the proposed work with a high probability of success. The qualifications, relevant expertise, and time commitment of the individuals on the team;
- Diversity of expertise and perspectives of the team and the inclusion of industry partners that will amplify impact;
- Sufficiency of the facilities or other resources to support the work;
- Degree to which the proposed consortia/team demonstrates the ability to facilitate and expedite further demonstration, development and commercial deployment of the proposed technologies;

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- Level of participation by project participants as evidenced by letter(s) of commitment and how well they are integrated into the Workplan; and
 - Reasonableness of the budget and spend plan for the proposed project and objectives.

B. Standards for Application Evaluation

Applications that are determined to be eligible will be evaluated in accordance with this FOA, by the standards set forth in EERE's Notice of Objective Merit Review Procedure (76 Fed. Reg. 17846, March 31, 2011) and the guidance provided in the "DOE Merit Review Guide for Financial Assistance," effective September 2020, which is available at: <https://energy.gov/management/downloads/merit-review-guide-financial-assistance-and-unsolicited-proposals-current>.

C. Other Selection Factors

i. Program Policy Factors

In addition to the above criteria, the Selection Official may consider the following program policy factors in determining which Full Applications to select for award negotiations:

- The degree to which the proposed project exhibits technological diversity when compared to the existing DOE project portfolio and other projects selected from the subject FOA;
- The degree to which the proposed project, including proposed cost share, optimizes the use of available EERE funding to achieve programmatic objectives;
- The level of industry involvement and demonstrated ability to accelerate demonstration and commercialization and overcome key market barriers;
- The degree to which the proposed project is likely to lead to increased high-quality employment and manufacturing in the United States;
- The degree to which the proposed project will accelerate transformational technological advances in areas that industry by itself is not likely to undertake because of technical and financial uncertainty;
- The degree to which the proposed project, or group of projects, represent a desired geographic distribution (considering past awards and current applications);
- The degree to which the proposed project incorporates applicant or team members from Minority Serving Institutions (e.g., Historically Black Colleges and Universities (HBCUs)/Other Minority Institutions (OMIs)); and partnerships with Minority Business Enterprises, minority-owned businesses, woman-owned businesses, veteran-owned businesses, or Indian tribes; and

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- The degree to which the proposed project will employ procurement of U.S. iron, steel, manufactured products, and construction materials.

D. Evaluation and Selection Process

i. Overview

The evaluation process consists of multiple phases; each includes an initial eligibility review and a thorough technical review. Rigorous technical reviews of eligible submissions are conducted by reviewers that are experts in the subject matter of the FOA. Ultimately, the Selection Official considers the recommendations of the reviewers, along with other considerations such as program policy factors, in determining which applications to select.

ii. Pre-Selection Interviews

As part of the evaluation and selection process, EERE may invite one or more applicants to participate in pre-selection interviews. Pre-selection interviews are distinct from and more formal than pre-selection clarifications (See Section V.D.iii. of the FOA). The invited applicant(s) will meet with EERE representatives to provide clarification on the contents of the Full Applications and to provide EERE an opportunity to ask questions regarding the proposed project. The information provided by applicants to EERE through pre-selection interviews contributes to EERE's selection decisions.

EERE will arrange to meet with the invited applicants in person at EERE's offices or a mutually agreed upon location. EERE may also arrange site visits at certain applicants' facilities. In the alternative, EERE may invite certain applicants to participate in a one-on-one conference with EERE via webinar, videoconference, or conference call.

EERE will not reimburse applicants for travel and other expenses relating to the pre-selection interviews, nor will these costs be eligible for reimbursement as pre-award costs.

Participation in pre-selection interviews with EERE does not signify that applicants have been selected for award negotiations.

iii. Pre-Selection Clarification

EERE may determine that pre-selection clarifications are necessary from one or more applicants. Pre-selection clarifications are distinct from and less formal than pre-selection interviews. These pre-selection clarifications will solely be for the purposes of clarifying the application. The pre-selection clarifications may

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occur before, during or after the merit review evaluation process. Information provided by an applicant that is not necessary to address the pre-selection clarification question will not be reviewed or considered. Typically, a pre-selection clarification will be carried out through either written responses to EERE's written clarification questions or video or conference calls with EERE representatives.

The information provided by applicants to EERE through pre-selection clarifications is incorporated in their applications and contributes to the merit review evaluation and EERE's selection decisions. If EERE contacts an applicant for pre-selection clarification purposes, it does not signify that the applicant has been selected for negotiation of award or that the applicant is among the top ranked applications.

EERE will not reimburse applicants for expenses relating to the pre-selection clarifications, nor will these costs be eligible for reimbursement as pre-award costs.

iv. Recipient Responsibility and Qualifications

DOE, prior to making a federal award with a total amount of federal share greater than the simplified acquisition threshold, is required to review and consider any responsibility and qualification information about the applicant that is in the entity information domain in [SAM.gov](https://sam.gov) (see 41 U.S.C. § 2313).

The applicant, at its option, may review information in the entity information domain in [SAM.gov](https://sam.gov) and comment on any information about itself that a federal awarding agency previously entered and is currently in the entity information domain in [SAM.gov](https://sam.gov).

DOE will consider any written comments by the applicant, in addition to the other information in the entity information domain in [SAM.gov](https://sam.gov), in making a judgment about the applicant's integrity, business ethics, and record of performance under federal awards when completing the review of risk posed by applicants as described in 2 CFR 200.206.

v. Selection

The Selection Official may consider the technical merit, the Federal Consensus Board's recommendations, program policy factors, and the amount of funds available in arriving at selections for this FOA.

E. Anticipated Notice of Selection and Award Negotiation Dates

EERE anticipates notifying applicants selected for negotiation of award and negotiating awards by the dates provided on the cover page of this FOA.

VI. Award Administration Information

A. Award Notices

i. Ineligible Submissions

Ineligible Concept Papers and Full Applications will not be further reviewed or considered for award. The Contracting Officer will send a notification letter by email to the technical and administrative points of contact designated by the applicant in EERE eXCHANGE. The notification letter will state the basis upon which the Concept Paper or the Full Application is ineligible and not considered for further review.

ii. Concept Paper Notifications

EERE will notify applicants of its determination to encourage or discourage the submission of a Full Application. EERE will post these notifications to EERE eXCHANGE. EERE may include general comments provided from reviewers on an applicant's Concept Paper in the encourage/discourage notifications.

Applicants may submit a Full Application even if they receive a notification discouraging them from doing so. By discouraging the submission of a Full Application, EERE intends to convey its lack of programmatic interest in the proposed project. Such assessments do not necessarily reflect judgments on the merits of the proposed project. The purpose of the Concept Paper phase is to save applicants the considerable time and expense of preparing a Full Application that is unlikely to be selected for award negotiations.

iii. Full Application Notifications

EERE will notify applicants of its determination via a notification letter by email to the technical and administrative points of contact designated by the applicant in EERE eXCHANGE. The notification letter will inform the applicant whether or not its Full Application was selected for award negotiations. Alternatively, EERE may notify one or more applicants that a final selection determination on particular Full Applications will be made at a later date, subject to the availability of funds or other factors.

iv. Applicants Selected for Award Negotiations

Successful applicants will receive written notification that they have been selected for award negotiations. Receipt of a notification letter selecting a Full Application for award negotiations does not authorize the applicant to commence performance of the project. If an application is selected for award negotiations, it is not a commitment by EERE to issue an award nor is it a guarantee of federal government funding. Applicants do not receive an award unless and until award negotiations are complete and the Contracting Officer executes the funding agreement, accessible by the prime recipient in FedConnect.

The award negotiation process takes approximately 60 days. Applicants must designate a primary and a backup point-of-contact in EERE eXCHANGE with whom EERE will communicate to conduct award negotiations. The applicant must be responsive during award negotiations (i.e., provide requested documentation) and meet the negotiation deadlines. If the applicant fails to do so or if award negotiations are otherwise unsuccessful, EERE will cancel the award negotiations and rescind the selection. EERE reserves the right to terminate award negotiations at any time for any reason.

Please refer to Section IV.K.ii. of the FOA for guidance on pre-award costs.

v. Alternate Selection Determinations

In some instances, an applicant may receive a notification that its application was not selected for award and EERE designated the application to be an alternate, which means EERE may consider the Full Application for federal funding in the future. A notification letter stating the Full Application is designated as an alternate does not authorize the applicant to commence performance of the project. EERE may ultimately determine to select or not select the Full Application for award negotiations.

vi. Unsuccessful Applicants

EERE shall promptly notify in writing each applicant whose application has not been selected for award or whose application cannot be funded because of the unavailability of appropriated funds.

B. Administrative and National Policy Requirements**i. Registration Requirements**

There are several required one-time actions applicants must take before applying to this FOA. Some of these actions may take several weeks, so it is vital applicants build in enough time to complete them. Failure to complete these

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actions could interfere with application or negotiation deadlines or the ability to receive an award if selected. These requirements are as follows:

1. EERE Funding Opportunity Exchange (eXCHANGE)

Register and create an account on EERE eXCHANGE at <https://eere-eXCHANGE.energy.gov>. This account will allow the user to apply to any open EERE FOAs in EERE eXCHANGE.

To access [EERE eXCHANGE](#), potential applicants must have a [Login.gov](#) account. As part of the eXCHANGE registration process, new users will be directed to create an account in Login.gov. Please note that the email address associated with Login.gov must match the email address associated with the eXCHANGE account. For more information, refer to the eXCHANGE Multi-Factor Authentication (MFA) Quick Guide in the [Manuals section](#) of eXCHANGE.

Each organization or business unit, whether acting as a team or a single entity, should use only one account as the contact point for each submission. Applicants must also designate backup points of contact. **This step is required to apply to this FOA.** The eXCHANGE registration does not have a delay; however, **the remaining registration requirements below could take several weeks to process and are necessary for a potential applicant to receive an award under this FOA.**

2. System for Award Management

Register in SAM (<https://www.sam.gov>). Designating an Electronic Business Point of Contact (EBiz POC) and obtaining a special password called a Marketing Partner ID Number (MPIN) are important steps in SAM registration. Please update your SAM registration annually.

3. FedConnect

Register in FedConnect (<https://www.fedconnect.net>). To create an organization account, your organization's SAM MPIN is required. For more information about the SAM MPIN or other registration requirements, review the FedConnect Ready, Set, Go! Guide at https://www.fedconnect.net/FedConnect/Marketing/Documents/FedConnect_Ready_Set_Go.pdf.

4. Grants.gov

Register in Grants.gov (<http://www.grants.gov>) to receive automatic updates when Amendments to this FOA are posted. Please note that Letters of Intent, Concept Papers, and Full Applications will not be accepted through Grants.gov.

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5. Electronic Authorization of Applications and Award Documents

Submission of an application and supplemental information under this FOA through electronic systems used by the DOE, including EERE eXCHANGE and FedConnect, constitutes the authorized representative's approval and electronic signature.

ii. Award Administrative Requirements

The administrative requirements for DOE grants and cooperative agreements are contained in 2 CFR Part 200 as amended by 2 CFR Part 910.

iii. Foreign National Participation

All applicants selected for an award under this FOA and project participants (including subrecipients and contractors) who anticipate involving foreign nationals in the performance of an award, may be required to provide DOE with specific information about each foreign national to satisfy requirements for foreign national participation. A "foreign national" is defined as any person who is not a United States citizen by birth or naturalization. The volume and type of information collected may depend on various factors associated with the award. DOE concurrence may be required before a foreign national can participate in the performance of any work under an award.

DOE may elect to deny a foreign national's participation in the award. Likewise, DOE may elect to deny a foreign national's access to a DOE site, information, technologies, equipment, programs, or personnel.

iv. Subaward and Executive Reporting

Additional administrative requirements necessary for DOE grants and cooperative agreements to comply with the Federal Funding and Transparency Act of 2006 (FFATA) are contained in 2 CFR Part 170. Prime recipients must register with the new FFATA Subaward Reporting System database and report the required data on their first tier subrecipients. Prime recipients must report the executive compensation for their own executives as part of their registration profile in SAM.

v. National Policy Requirements

The National Policy Assurances that are incorporated as a term and condition of award are located at: <http://www.nsf.gov/awards/managing/rtc.jsp>.

vi. Environmental Review in Accordance with National Environmental Policy Act (NEPA)

EERE's decision whether and how to distribute federal funds under this FOA is subject to NEPA (42 U.S.C. § 4321, *et seq.*). NEPA requires federal agencies to integrate environmental values into their decision-making processes by considering the potential environmental impacts of their proposed actions. For additional background on NEPA, please see DOE's NEPA website, at <https://www.energy.gov/nepa>.

While NEPA compliance is a federal agency responsibility and the ultimate decisions remain with the federal agency, all recipients selected for an award will be required to assist in the timely and effective completion of the NEPA process in the manner most pertinent to their proposed project. If DOE determines certain records must be prepared to complete the NEPA review process (e.g., biological evaluations or environmental assessments), the recipient may be required to prepare the records and the costs to prepare the necessary records may be included as part of the project costs.

All recipients selected for an award must comply with the requirements of Section 106 of the National Historic Preservation Act (NHPA) prior to using Federal funds. Section 106 applies to historic properties that are listed in or eligible for listing in the National Register of Historic Places. DOE and recipients selected for an award must consider the effects of project activities on historic properties, pursuant to Section 106 of the NHPA. DOE will perform a NHPA review under the umbrella of its NEPA review.

Awardees in States or Territories with a DOE-executed Programmatic Agreement (PA) must adhere to all the Stipulations outlined in the PA, including reporting requirements. Executed PAs are available on this website:

<https://www.energy.gov/eere/wipo/historic-preservation-executed-programmatic-agreements>. So long as the proposed project/undertaking is within a State or Territory that has executed a Programmatic Agreement, the terms of the Programmatic Agreement will apply to all DOE Recipients and subrecipients within the applicable state, and their activities. Applicants that do NOT have a PA which includes Guam and tribal governments, must follow the added restrictions in a NEPA determination to ensure Section 106 compliance.

vii. Applicant Representations and Certifications**1. Lobbying Restrictions**

By accepting funds under this award, the prime recipient agrees that none of the funds obligated on the award shall be expended, directly or indirectly, to

influence Congressional action on any legislation or appropriation matters pending before Congress, other than to communicate to Members of Congress as described in 18 U.S.C. § 1913. This restriction is in addition to those prescribed elsewhere in statute and regulation.

2. **Corporate Felony Conviction and Federal Tax Liability Representations**

In submitting an application to this FOA, the applicant represents that:

- a. It is **not** a corporation that has been convicted of a felony criminal violation under any federal law within the preceding 24 months; and
- b. It is **not** a corporation that has any unpaid federal tax liability that has been assessed, for which all judicial and administrative remedies have been exhausted or have lapsed, and that is not being paid in a timely manner pursuant to an agreement with the authority responsible for collecting the tax liability.

For purposes of these representations, a corporation is any for-profit or nonprofit entity that has filed articles of incorporation in any of the 50 states, the District of Columbia, or the various territories of the United States [but not foreign corporations].

3. **Nondisclosure and Confidentiality Agreements Representations**

In submitting an application to this FOA the applicant represents that:

- a. It **does not and will not** require its employees or contractors to sign internal nondisclosure or confidentiality agreements or statements prohibiting or otherwise restricting its employees or contractors from lawfully reporting waste, fraud, or abuse to a designated investigative or law enforcement representative of a federal department or agency authorized to receive such information.
- b. It **does not and will not** use any federal funds to implement or enforce any nondisclosure and/or confidentiality policy, form, or agreement it uses unless it contains the following provisions:

“These provisions are consistent with and do not supersede, conflict with, or otherwise alter the employee obligations, rights, or liabilities created by existing statute or Executive Order relating to (1) classified information, (2) communications to Congress, (3) the reporting to an Inspector General of a violation of any law, rule, or regulation, or mismanagement, a gross waste of funds, an abuse of authority, or a substantial and specific danger to public health or safety, or (4) any

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other whistleblower protection. The definitions, requirements, obligations, rights, sanctions, and liabilities created by controlling Executive Orders and statutory provisions are incorporated into this agreement and are controlling.”

- (1) The limitation above shall not contravene requirements applicable to Standard Form 312 Classified Information Nondisclosure Agreement (<https://fas.org/sgp/othergov/sf312.pdf>), Form 4414 Sensitive Compartmented Information Disclosure Agreement (<https://fas.org/sgp/othergov/intel/sf4414.pdf>), or any other form issued by a federal department or agency governing the nondisclosure of classified information.
- (2) Notwithstanding the provision listed in paragraph (a), a nondisclosure or confidentiality policy form or agreement that is to be executed by a person connected with the conduct of an intelligence or intelligence-related activity, other than an employee or officer of the U.S. government, may contain provisions appropriate to the activity for which such document is to be used. Such form or agreement shall, at a minimum, require that the person will not disclose any classified information received during such activity unless specifically authorized to do so by the U.S. government. Such nondisclosure or confidentiality forms shall also make it clear that they do not bar disclosures to Congress, or to an authorized official of an executive agency or the U.S. Department of Justice, that are essential to reporting a substantial violation of law.

viii. Statement of Federal Stewardship

EERE will exercise normal federal stewardship in overseeing the project activities performed under EERE awards. Stewardship activities include, but are not limited to, conducting site visits; reviewing performance and financial reports; providing assistance and/or temporary intervention in unusual circumstances to correct deficiencies that develop during the project; assuring compliance with terms and conditions; and reviewing technical performance after project completion to ensure that the project objectives have been accomplished.

ix. Statement of Substantial Involvement

EERE has substantial involvement in work performed under awards made as a result of this FOA. EERE does not limit its involvement to the administrative requirements of the award. Instead, EERE has substantial involvement in the direction and redirection of the technical aspects of the project. Substantial involvement includes, but is not limited to, the following:

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1. EERE shares responsibility with the recipient for the management, control, direction, and performance of the project.
2. EERE may intervene in the conduct or performance of work under this award for programmatic reasons. Intervention includes the interruption or modification of the conduct or performance of project activities.
3. EERE may redirect or discontinue funding the project based on the outcome of EERE's evaluation of the project at the Go/No-Go decision point(s).
4. EERE participates in major project decision-making processes.

x. Subject Invention Utilization Reporting

To ensure that prime recipients and subrecipients holding title to subject inventions are taking the appropriate steps to commercialize subject inventions, EERE may require that each prime recipient holding title to a subject invention submit annual reports for 10 years from the date the subject invention was disclosed to EERE on the utilization of the subject invention and efforts made by prime recipient or its licensees or assignees to stimulate such utilization. The reports must include information regarding the status of development, date of first commercial sale or use, gross royalties received by the prime recipient, and such other data and information as EERE may specify.

xi. Intellectual Property Provisions

The standard DOE financial assistance intellectual property provisions applicable to the various types of recipients are located at <http://energy.gov/gc/standard-intellectual-property-ip-provisions-financial-assistance-awards>.

xii. Reporting

Reporting requirements are identified on the Federal Assistance Reporting Checklist, attached to the award agreement.

xiii. Go/No-Go Review

Each project selected under this FOA will be subject to a periodic project evaluation referred to as a Go/No-Go Review. A Go/No-Go Review is a risk management tool and a project management best practice to ensure that, for the current phase or period of performance, technical success is definitively achieved and potential for success in future phases or periods of performance is evaluated, prior to beginning the execution of future phases. At the Go/No-Go decision points, DOE will evaluate project performance, project schedule adherence, the extent milestone objectives are met, compliance with reporting requirements, and overall contribution to the program goals and objectives.

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Federal funding beyond the Go/No-Go decision point (continuation funding) is contingent upon (1) availability of federal funds appropriated by Congress for the purpose of this program; (2) the availability of future-year budget authority; (3) recipient's technical progress compared to the Milestone Summary Table stated in Attachment 1 of the award; (4) recipient's submittal of required reports; (5) recipient's compliance with the terms and conditions of the award; (6) DOE's Go/No-Go decision; (7) the recipient's submission of a continuation application;²⁴ and (8) written approval of the continuation application by the Contracting Officer.

As a result of the Go/No-Go Review, DOE may, at its discretion, authorize the following actions: (1) continue to fund the project, contingent upon the availability of funds appropriated by Congress for the purpose of this program and the availability of future-year budget authority; (2) recommend redirection of work under the project; (3) place a hold on federal funding for the project, pending further supporting data or funding; or (4) discontinue funding the project because of insufficient progress, change in strategic direction, or lack of funding.

The Go/No-Go decision is distinct from a non-compliance determination. In the event a recipient fails to comply with the requirements of an award, DOE may take appropriate action, including but not limited to, redirecting, suspending or terminating the award.

xiv. Conference Spending

The recipient shall not expend any funds on a conference not directly and programmatically related to the purpose for which the grant or cooperative agreement was awarded that would defray the cost to the U.S. government of a conference held by any Executive branch department, agency, board, commission, or office for which the cost to the U.S. government would otherwise exceed \$20,000, thereby circumventing the required notification by the head of any such Executive Branch department, agency, board, commission, or office to the Inspector General (or senior ethics official for any entity without an Inspector

²⁴ A continuation application is a non-competitive application for an additional budget period within a previously approved project period. At least ninety (90) days before the end of each budget period, the recipient must submit its continuation application, which includes the following information:

- i. A progress report on the project objectives, including significant findings, conclusions, or developments, and an estimate of any unobligated balances remaining at the end of the budget period. If the remaining unobligated balance is estimated to exceed 20 percent of the funds available for the budget period, explain why the excess funds have not been obligated and how they will be used in the next budget period.
- ii. A detailed budget and supporting justification if there are changes to the negotiated budget, or a budget for the upcoming budget period was not approved at the time of award.
- iii. A description of any planned changes from the SOPO and/or Milestone Summary Table.

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General), of the date, location, and number of employees attending such conference.

xv. Uniform Commercial Code (UCC) Financing Statements

Per 2 CFR 910.360 (Real Property and Equipment) when a piece of equipment is purchased by a for-profit recipient or subrecipient with federal funds, and when the federal share of the financial assistance agreement is more than \$1 million, the recipient or subrecipient must:

Properly record, and consent to the Department's ability to properly record if the recipient fails to do so, UCC financing statement(s) for all equipment in excess of \$5,000 purchased with project funds. These financing statement(s) must be approved in writing by the Contracting Officer prior to the recording, and they shall provide notice that the recipient's title to all equipment (not real property) purchased with federal funds under the financial assistance agreement is conditional pursuant to the terms of this section, and that the government retains an undivided reversionary interest in the equipment. The UCC financing statement(s) must be filed before the Contracting Officer may reimburse the recipient for the federal share of the equipment unless otherwise provided for in the relevant financial assistance agreement. The recipient shall further make any amendments to the financing statements or additional recordings, including appropriate continuation statements, as necessary or as the Contracting Officer may direct.

xvi. Real Property and Equipment

Real property and equipment purchased with project funds (federal share and recipient cost share) are subject to the requirements at 2 CFR 200.310, 200.311, 200.313, and 200.316 (non-federal entities, except for-profit entities) and 2 CFR 910.360 (for-profit entities).

For projects selected for awards under this FOA, the recipients may (1) take disposition action on the real property and equipment; or (2) continue to use the real property and equipment after the conclusion of the award period of performance with Contracting Officer approval. The recipient's written request for Continued Use must identify the property and include: a summary of how the property will be used (must align with the authorized project purposes); a proposed use period, (e.g., perpetuity, until fully depreciated, or a calendar date when the recipient expects to submit disposition instructions); acknowledgement that the recipient shall not sell or encumber the property or permit any encumbrance without prior written DOE approval; current fair market value of the property; and an estimated useful life or depreciation schedule for equipment.

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When the property is no longer needed for authorized project purposes, the recipient must request disposition instructions from DOE. For-profit entity disposition requirements are set forth in 2 CFR 910.360. Property disposition requirements for other non-federal entities are set forth in 2 CFR 200.310 – 200.316.

xvii. Implementation of Executive Order 13798, Promoting Free Speech and Religious Liberty

States, local governments, and other public entities may not condition subawards in a manner that would discriminate against or otherwise disadvantage subrecipients based on their religious character.

xviii. Participants and Collaborating Organizations

If selected for award negotiations, the selected applicant must submit a list of personnel who are proposed to work on the project, both at the recipient and subrecipient level and a list of proposed collaborating organizations prior to award. Recipients will have an ongoing responsibility to notify DOE of changes to the personnel and collaborating organizations, and submit updated information during the life of the award.

xix. Current and Pending Support

If selected for award negotiations, within 30 days of the selection notice, the selectee must submit: 1) current and pending support disclosures and resumes for any new PIs or senior/key personnel, and 2) updated disclosures if there have been any changes to the current and pending support submitted with the application. Throughout the life of the award, the recipient has an ongoing responsibility to submit: 1) current and pending support disclosure statements and resumes for any new PI and senior/key personnel, and 2) updated disclosures if there are changes to the current and pending support previously submitted to DOE. Also see Section IV.E.xvii.

xx. U.S. Manufacturing Commitments

A primary objective of DOE's multi-billion-dollar research, development, and demonstration investments is to cultivate new research and development ecosystems, manufacturing capabilities, and supply chains for and by United States industry and labor. Therefore, in exchange for receiving taxpayer dollars to support an applicant's project, the applicant must agree to a U.S. Competitiveness provision requiring that any products embodying any subject invention or produced through the use of any subject invention will be manufactured substantially in the United States unless the recipient can show to the satisfaction of DOE that it is not commercially feasible. Award terms, including the specific U.S. Competitiveness Provision applicable to the various

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types of recipients and projects, are available at:

<https://www.energy.gov/gc/standard-intellectual-property-ip-provisions-financial-assistance-awards>.

Please note that a subject invention is any invention conceived or first actually reduced to practice in performance of work under an award. An invention is any invention or discovery which is or may be patentable. The recipient includes any awardee, recipient, sub-awardee, or sub-recipient.

As noted in the U.S. Competitiveness Provision, if an entity cannot meet the requirements of the U.S. Competitiveness Provision, the entity may request a modification or waiver of the U.S. Competitiveness Provision. For example, the entity may propose modifying the language of the U.S. Competitiveness Provision in order to change the scope of the requirements or to provide more specifics on the application of the requirements for a particular technology. As another example, the entity may request that the U.S. Competitiveness Provision be waived in lieu of a net benefits statement or United States manufacturing plan. The statement or plan would contain specific and enforceable commitments that would be beneficial to the United States economy and competitiveness. Examples of such commitments could include manufacturing specific products in the United States, making a specific investment in a new or existing United States manufacturing facility, keeping certain activities based in the United States or supporting a certain number of jobs in the United States related to the technology. DOE may, in its sole discretion, determine that the proposed modification or waiver promotes commercialization and provides substantial United States economic benefits, and grant the request. If granted, DOE will modify the award terms and conditions for the requesting entity accordingly.

More information and guidance on the waiver and modification request process can be found in the DOE Financial Assistance Letter on this topic, available at <https://www.energy.gov/management/pf-2022-09-fal-2022-01-implementation-doe-determination-exceptional-circumstances-under>. Additional information on DOE's Commitment to Domestic Manufacturing for DOE-funded R&D is available at <https://www.energy.gov/gc/us-manufacturing>.

The U.S. Competitiveness Provision is implemented by DOE pursuant to a Determination of Exceptional Circumstances (DEC) under the Bayh-Dole Act and DOE Patent Waivers. See Section VIII.J. Title to Subject Inventions of this FOA for more information on the DEC and DOE Patent Waivers.

xxi. Interim Conflict of Interest Policy for Financial Assistance

The DOE interim Conflict of Interest Policy for Financial Assistance (COI Policy)²⁵ is applicable to all non-Federal entities applying for, or that receive, DOE funding by means of a financial assistance award (e.g., a grant, cooperative agreement, or technology investment agreement) and, through the implementation of this policy by the entity, to each Investigator who is planning to participate in, or is participating in, the project funded wholly or in part under the DOE financial assistance award. The term “Investigator” means the PI and any other person, regardless of title or position, who is responsible for the purpose, design, conduct, or reporting of a project funded by DOE or proposed for funding by DOE. Recipients must flow down the requirements of the interim COI Policy to any subrecipient non-federal entities. Further, for DOE funded projects, the recipient must include all financial conflicts of interest (FCOI) (i.e., managed and unmanaged/ unmanageable) in its initial and ongoing FCOI reports.

It is understood that non-federal entities and individuals receiving DOE financial assistance awards will need sufficient time to come into full compliance with DOE’s interim COI Policy. To provide some flexibility, DOE allows for a staggered implementation. Specifically, prior to award, applicants selected for award negotiations must: ensure all Investigators complete their significant financial disclosures; review the disclosures; determine whether a FCOI exists; develop and implement a management plan for FCOIs; and provide DOE with an initial FCOI report that includes all FCOIs (i.e., managed and unmanaged/ unmanageable). Recipients will have 180 days from the date of the award to come into full compliance with the other requirements set forth in DOE’s interim COI Policy. Prior to award, the applicant must certify that it is, or will be within 180 days of the award, compliant with all requirements in the COI Policy.

xxii. Data Management Plan (if applicable)

Each applicant whose Full Application is selected for award negotiations will be required to submit a Data Management Plan (DMP) during the award negotiations phase. A DMP explains how, when appropriate, data generated in the course of the work performed under an EERE award will be shared and preserved to validate the results of the proposed work or how the results could be validated if the data is not shared or preserved. The DMP must provide a plan for making all research data displayed in publications resulting from the proposed work digitally accessible at the time of publications.

²⁵ DOE’s interim COI Policy can be found at [PF 2022-17 FAL 2022-02 Department of Energy Interim Conflict of Interest Policy Requirements for Financial Assistance](#).

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xxiii. Fraud, Waste, and Abuse

The mission of the DOE Office of Inspector General (OIG) is to strengthen the integrity, economy, and efficiency of the Department's programs and operations including deterring and detecting fraud, waste, abuse, and mismanagement. The OIG accomplishes this mission primarily through investigations, audits, and inspections of DOE activities to include grants, cooperative agreements, loans, and contracts.

The OIG maintains a hotline for reporting allegations of fraud, waste, abuse, or mismanagement. To report such allegations, please visit <https://www.energy.gov/ig/ig-hotline>.

Additionally, recipients of DOE awards must be cognizant of the requirements of [2 CFR 200.113 Mandatory disclosures](#), which states:

The non-Federal entity or applicant for a Federal award must disclose, in a timely manner, in writing to the Federal awarding agency or pass-through entity all violations of Federal criminal law involving fraud, bribery, or gratuity violations potentially affecting the Federal award. Non-Federal entities that have received a Federal award including the term and condition outlined in appendix XII of 2 CFR Part 200 are required to report certain civil, criminal, or administrative proceedings to SAM.gov. Failure to make required disclosures can result in any of the remedies described in [2 CFR 200.339](#). (See also [2 CFR part 180](#), [31 U.S.C. § 3321](#), and [41 U.S.C. § 2313](#).) [[85 FR 49539](#), Aug. 13, 2020]

Applicants and subrecipients (if applicable) are encouraged to allocate sufficient costs in the project budget to cover the costs associated for personnel and data infrastructure needs to support performance management and program evaluation needs, including but not limited to independent program and project audits to mitigate risks for fraud, waste, and abuse.

xxiv. Human Subjects Research

Research involving human subjects, biospecimens, or identifiable private information conducted with DOE funding is subject to the requirements of DOE Order 443.1C, Protection of Human Research Subjects, 45 CFR Part 46, Protection of Human Subjects (subpart A which is referred to as the "Common Rule"), and 10 CFR Part 745, Protection of Human Subjects. Additional information on the DOE Human Subjects Research Program can be found at: [HUMAN SUBJECTS Human Subjects Pr... | U.S. DOE Office of Science \(SC\) \(osti.gov\)](#).

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VII. Questions/Agency Contacts

Upon the issuance of a FOA, EERE personnel are prohibited from communicating (in writing or otherwise) with applicants regarding the FOA except through the established question and answer process described below. Questions regarding this FOA must be submitted to WETO.OSW@ee.doe.gov no later than three (3) business days prior to the application due date and time. Please note, feedback on individual concepts will not be provided through Q&A.

All questions and answers related to this FOA will be posted on EERE eXCHANGE at: <https://eere-eXCHANGE.energy.gov>. **You must first select the FOA Number to view the questions and answers specific to this FOA.** EERE will attempt to respond to a question within three (3) business days, unless a similar question and answer has already been posted on the website.

Questions related to the registration process and use of the EERE eXCHANGE website should be submitted to EERE-eXCHANGESupport@hq.doe.gov.

VIII. Other Information

A. FOA Modifications

Amendments to this FOA will be posted on EERE eXCHANGE and the Grants.gov system. However, you will only receive an email when an amendment or a FOA is posted on these sites if you register for email notifications for this FOA in Grants.gov. EERE recommends that you register as soon after the release of the FOA as possible to ensure you receive timely notice of any amendments or other FOAs.

B. Government Right to Reject or Negotiate

EERE reserves the right, without qualification, to reject any or all applications received in response to this FOA and to select any application, in whole or in part, as a basis for negotiation and/or award.

C. Commitment of Public Funds

The Contracting Officer is the only individual who can make awards or commit the government to the expenditure of public funds. A commitment by anyone other than the Contracting Officer, either express or implied, is invalid.

D. Treatment of Application Information

Applicants should not include trade secrets or business-sensitive, proprietary, or otherwise confidential information in their application unless such information is necessary to convey an understanding of the proposed project or to comply with a requirement in the FOA. Applicants are advised to not include any critically sensitive proprietary detail.

If an application includes trade secrets or business-sensitive, proprietary, or otherwise confidential information, it is furnished to the federal government in confidence with the understanding that the information shall be used or disclosed only for evaluation of the application. Such information will be withheld from public disclosure to the extent permitted by law, including the Freedom of Information Act. Without assuming any liability for inadvertent disclosure, EERE will seek to limit disclosure of such information to its employees and to outside reviewers when necessary for merit review of the application or as otherwise authorized by law. This restriction does not limit the federal government's right to use the information if it is obtained from another source.

If an applicant chooses to submit trade secrets or business-sensitive, proprietary, or otherwise confidential information, the applicant must provide **two copies** of the submission (e.g., Concept Paper, Full Application). The first copy should be marked "non-confidential," with the information believed to be confidential deleted. The second copy should be marked "confidential" and must clearly and conspicuously identify the trade secrets or business-sensitive, proprietary, or otherwise confidential information and must be marked as described below. Failure to comply with these marking requirements may result in the disclosure of the unmarked information under the Freedom of Information Act or otherwise. The federal government is not liable for the disclosure or use of unmarked information and may use or disclose such information for any purpose as authorized by law.

The cover sheet of the Full Application, and other applicant submission must be marked as follows and identify the specific pages containing trade secrets or business-sensitive, proprietary, or otherwise confidential information:

Notice of Restriction on Disclosure and Use of Data:

Pages [list applicable pages] of this document may contain trade secrets or business-sensitive, proprietary, or otherwise confidential information that is exempt from public disclosure. Such information shall be used or disclosed only for evaluation purposes or in accordance with a financial assistance agreement between the submitter and the government. The government may use or disclose any information that is not appropriately marked or otherwise restricted, regardless of source. [End of Notice]

In addition, (1) the header and footer of every page that contains trade secrets or business-sensitive, proprietary, or otherwise confidential information must be marked as follows: “Contains Trade Secrets or Business-Sensitive, Proprietary, or Otherwise Confidential Information Exempt from Public Disclosure,” and (2) every line or paragraph containing such information must be clearly marked with double brackets or highlighting. DOE will make its own determination about the confidential status of the information and treat it according to its determination.

E. Evaluation and Administration by Non-Federal Personnel

In conducting the merit review evaluation, the Go/No-Go Reviews and Peer Reviews, the government may seek the advice of qualified non-federal personnel as reviewers. The government may also use non-federal personnel to conduct routine, nondiscretionary administrative activities, including EERE contractors. The applicant, by submitting its application, consents to the use of non-federal reviewers/administrators. Non-federal reviewers must sign conflict of interest (COI) and non-disclosure acknowledgements (NDA) prior to reviewing an application. Non-federal personnel conducting administrative activities must sign an NDA.

F. Notice Regarding Eligible/Ineligible Activities

Eligible activities under this FOA include those that describe and promote the understanding of scientific and technical aspects of specific energy technologies, but not those which encourage or support political activities such as the collection and dissemination of information related to potential, planned or pending legislation.

G. Notice of Right to Conduct a Review of Financial Capability

EERE reserves the right to conduct an independent third-party review of financial capability for applicants that are selected for negotiation of award (including personal credit information of principal(s) of a small business if there is insufficient information to determine financial capability of the organization).

H. Requirement for Full and Complete Disclosure

Applicants are required to make a full and complete disclosure of all information requested. Any failure to make a full and complete disclosure of the requested information may result in:

- The cancellation of award negotiations;
- The modification, suspension, and/or cancellation of a funding agreement;
- The initiation of debarment proceedings, debarment, and/or a declaration of ineligibility for receipt of federal contracts, subcontracts, and financial assistance and benefits; and
- Civil and/or criminal penalties.

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I. Retention of Submissions

EERE expects to retain copies of all Full Applications and other submissions. No submissions will be returned. By applying to EERE for funding, applicants consent to EERE's retention of their submissions.

J. Title to Subject Inventions

Ownership of subject inventions is governed pursuant to the authorities listed below:

- Domestic Small Businesses, Educational Institutions, and Nonprofits: Under the Bayh-Dole Act (35 U.S.C. § 200 et seq.), domestic small businesses, educational institutions, and nonprofits may elect to retain title to their subject inventions;
- All other parties: The Federal Non-Nuclear Energy Act of 1974, 42 U.S.C. § 5908, provides that the government obtains title to new inventions unless a waiver is granted (see below);
- Class Patent Waiver: DOE has issued a class waiver that applies to this FOA. Under this class waiver, domestic large businesses may elect title to their subject inventions similar to the right provided to the domestic small businesses, educational institutions, and nonprofits by law. To avail itself of the class waiver, a domestic large business must agree that any products embodying or produced through the use of a subject invention first created or reduced to practice under this program will be substantially manufactured in the United States.
- DOE may issue and publish further DEC's on the website above prior to the issuance of awards under this FOA. DOE may require additional submissions or requirements as authorized by any applicable DEC.

K. Government Rights in Subject Inventions

Where prime recipients and subrecipients retain title to subject inventions, the U.S. government retains certain rights.

Government Use License

The U.S. government retains a nonexclusive, nontransferable, irrevocable, paid-up license to practice or have practiced for or on behalf of the United States any subject invention throughout the world. This license extends to contractors doing work on behalf of the government.

March-In Rights

The U.S. government retains march-in rights with respect to all subject inventions. Through "march-in rights," the government may require a prime recipient or subrecipient who has elected to retain title to a subject invention (or their assignees or exclusive licensees), to grant a license for use of the invention

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to a third party. In addition, the government may grant licenses for use of the subject invention when a prime recipient, subrecipient, or their assignees and exclusive licensees refuse to do so.

DOE may exercise its march-in rights only if it determines that such action is necessary under any of the four following conditions:

- The owner or licensee has not taken or is not expected to take effective steps to achieve practical application of the invention within a reasonable time;
- The owner or licensee has not taken action to alleviate health or safety needs in a reasonably satisfied manner;
- The owner has not met public use requirements specified by federal statutes in a reasonably satisfied manner; or
- The United States manufacturing requirement has not been met.

Any determination that march-in rights are warranted must follow a fact-finding process in which the recipient has certain rights to present evidence and witnesses, confront witnesses and appear with counsel and appeal any adverse decision. To date, DOE has never exercised its march-in rights to any subject inventions.

L. Rights in Technical Data

Data rights differ based on whether data is first produced under an award or instead was developed at private expense outside the award.

“Limited Rights Data”: The U.S. government will not normally require delivery of confidential or trade secret-type technical data developed solely at private expense prior to issuance of an award, except as necessary to monitor technical progress and evaluate the potential of proposed technologies to reach specific technical and cost metrics.

Government Rights in Technical Data Produced Under Awards: The U.S. government normally retains unlimited rights in technical data produced under government financial assistance awards, including the right to distribute to the public. However, pursuant to special statutory authority, certain categories of data generated under EERE awards may be protected from public disclosure for up to five years after the data is generated (“Protected Data”). For awards permitting Protected Data, the protected data must be marked as set forth in the award’s intellectual property terms and conditions and a listing of unlimited rights data (i.e., non-protected data) must be inserted into the data clause in the award. In addition, invention disclosures may be protected from public disclosure for a reasonable time in order to allow for filing a patent application.

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For this FOA, the funding program has determined that an extended period of protection (more than 5 years and not to exceed 30 years) is reasonably required for commercialization and will apply to certain categories of data first produced under the resulting awards in accordance with 15 U.S.C. § 3710a(c)(7)(B)(ii) and the Energy Policy Acts of 1992 and 2005, or 42 U.S.C. § 7256(g)(5) for OTAs, if applicable. Information regarding the categories of data and period of protection will be provided during the negotiation process.

M. Copyright

The prime recipient and subrecipients may assert copyright in copyrightable works, such as software, first produced under the award without EERE approval. When copyright is asserted, the government retains a paid-up nonexclusive, irrevocable worldwide license to reproduce, prepare derivative works, distribute copies to the public, and to perform publicly and display publicly the copyrighted work. This license extends to contractors and others doing work on behalf of the government.

N. Export Control

The United States government regulates the transfer of information, commodities, technology, and software considered to be strategically important to the United States to protect national security, foreign policy, and economic interests without imposing undue regulatory burdens on legitimate international trade. There is a network of federal agencies and regulations that govern exports that are collectively referred to as "Export Controls." All recipients and subrecipients are responsible for ensuring compliance with all applicable United States Export Control laws and regulations relating to any work performed under a resulting award.

The recipient must immediately report to DOE any export control violations related to the project funded under the DOE award, at the recipient or subrecipient level, and provide the corrective action(s) to prevent future violations.

O. Prohibition on Certain Telecommunications and Video Surveillance Services or Equipment

As set forth in 2 CFR 200.216, recipients and subrecipients are prohibited from obligating or expending project funds (federal funds and recipient cost share) to procure or obtain; extend or renew a contract to procure or obtain; or enter into a contract (or extend or renew a contract) to procure or obtain equipment, services, or systems that use *covered telecommunications equipment or services* as a substantial or essential component of any system, or as critical technology as part of any system. As described in Section 889 of Public Law 115-232, *covered telecommunications equipment* is telecommunications equipment produced by

Huawei Technologies Company or ZTE Corporation (or any subsidiary or affiliate of such entities).

See Public Law 115-232, Section 889, 2 CFR 200.216, and 2 CFR 200.471 for additional information.

P. Personally Identifiable Information (PII)

All information provided by the applicant must to the greatest extent possible exclude PII. "PII" refers to information that can be used to distinguish or trace an individual's identity, such as their name, Social Security Number, or biometric records, alone or combined with other personal or identifying information linked or linkable to a specific individual, such as date and place of birth or mother's maiden name. (See OMB Memorandum M-17-12 dated January 3, 2017.)

By way of example, applicants must screen resumes to ensure that they do not contain PII such as personal addresses, personal landline/cell phone numbers, and personal emails. **Under no circumstances should Social Security Numbers (SSNs) be included in the application.** Federal agencies are prohibited from the collecting, using, and displaying unnecessary SSNs. (See the Federal Information Security Modernization Act of 2014 (Pub. L. No. 113-283, Dec 18, 2014; 44 U.S.C. § 3551).

Q. Annual Independent Audits

If a for-profit entity is a prime recipient and has expended \$750,000 or more of DOE awards during the entity's fiscal year, an annual compliance audit performed by an independent auditor is required. For additional information, please refer to 2 CFR 910.501 and Subpart F.

If an educational institution, nonprofit organization, or state/local government is a prime recipient or subrecipient and has expended \$750,000 or more of federal awards during the non-federal entity's fiscal year, a Single or Program-Specific Audit is required. For additional information, please refer to 2 CFR 200.501 and Subpart F.

Applicants and subrecipients (if applicable) should propose sufficient costs in the project budget to cover the costs associated with the audit. EERE will share in the cost of the audit at its applicable cost share ratio.

APPENDIX A – COST SHARE INFORMATION

Cost Sharing or Cost Matching

The terms “cost sharing” and “cost matching” are often used synonymously. Even the DOE Financial Assistance Regulations, 2 CFR 200.306, use both terms in the titles specific to regulations applicable to cost sharing. EERE almost always uses “cost sharing,” as it conveys the concept that non-federal share is calculated as a percentage of the Total Project Cost. An exception is the State Energy Program Regulation, 10 CFR 420.12, State Matching Contribution. Here “cost matching” for the non-federal share is calculated as a percentage of the federal funds only, rather than the Total Project Cost.

How Cost Sharing Is Calculated

As stated above, cost sharing is calculated as a percentage of the Total Project Cost. FFRDC costs must be included in Total Project Costs. The following is an example of how to calculate cost sharing amounts for a project with \$1 million in federal funds with a minimum 20% non-federal cost sharing requirement:

- Formula: Federal share (\$) divided by federal share (%) = Total Project Cost
Example: \$1,000,000 divided by 80% = \$1,250,000
- Formula: Total Project Cost (\$) minus federal share (\$) = Non-federal share (\$)
Example: \$1,250,000 minus \$1,000,000 = \$250,000
- Formula: Non-federal share (\$) divided by Total Project Cost (\$) = Non-federal share (%)
Example: \$250,000 divided by \$1,250,000 = 20%

What Qualifies for Cost Sharing

While it is not possible to explain what specifically qualifies for cost sharing in one or two sentences, in general, if a cost is allowable under the cost principles applicable to the organization incurring the cost and is eligible for reimbursement under an EERE grant or cooperative agreement, it is allowable as cost share. Conversely, if the cost is not allowable under the cost principles and not eligible for reimbursement, it is not allowable as cost share. In addition, costs may not be counted as cost share if they are paid by the federal government under another award unless authorized by federal statute to be used for cost sharing.

The rules associated with what is allowable as cost share are specific to the type of organization that is receiving funds under the grant or cooperative agreement, though they are generally the same for all types of entities. The specific rules applicable to:

- FAR Part 31 for For-Profit entities, (48 CFR Part 31); and
- 2 CFR Part 200 Subpart E - Cost Principles for all other non-federal entities.

In addition to the above regulations, other factors may come into play such as timing of donations and length of the project period. For example, the value of 10 years of donated maintenance on a project that has a project period of five years would not be fully allowable as cost share. Only the value for the five years of donated maintenance that corresponds to the project period is allowable and may be counted as cost share.

Additionally, EERE generally does not allow pre-award costs for either cost share or reimbursement when these costs precede the signing of the appropriation bill that funds the award. In the case of a competitive award, EERE generally does not allow pre-award costs prior to the signing of the Selection Statement by the EERE Selection Official.

General Cost Sharing Rules on a DOE Award

- 1. Cash Cost Share** encompasses all contributions to the project made by the recipient or subrecipient(s) for costs incurred and paid for during the project. This includes when an organization pays for personnel, supplies, or equipment for their company with organizational resources. If the cost of the item or service is reimbursed, it is cash cost share. All cost share items must be necessary to the performance of the project.
- 2. In-Kind Cost Share** encompasses all contributions to the project made by the recipient or subrecipient(s) that do not involve a payment or reimbursement and represent donated items or services. In-Kind cost share items include volunteer personnel hours, donated existing equipment, and donated existing supplies. The cash value and calculations thereof for all In-Kind cost share items must be justified and explained in the Cost Share section of the project Budget Justification. All cost share items must be necessary to the performance of the project. Consult your DOE contact if you have questions before filling out the In-Kind cost share section of the Budget Justification.
- 3. Funds from other federal sources** may **not** be counted as cost share. This prohibition includes FFRDC subrecipients. Non-federal sources include any source not originally derived from federal funds. Cost sharing commitment letters from subrecipients must be provided with the original application.
- 4. Fee or profit**, including foregone fee or profit, are not allowable as project costs (including cost share) under any resulting award. The project may incur only those costs that are allowable and allocable to the project (including cost share) as determined in accordance with the applicable cost principles prescribed in FAR Part 31 for For-Profit entities and 2 CFR Part 200 Subpart E - Cost Principles for all other non-federal entities.

DOE Financial Assistance Rules 2 CFR Part 200 as amended by 2 CFR Part 910

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As stated above, the rules associated with what is allowable cost share are generally the same for all types of organizations. Following are the rules found to be common, but again, the specifics are contained in the regulations and cost principles specific to the type of entity:

(A) Acceptable contributions. All contributions, including cash contributions and third-party in-kind contributions, must be accepted as part of the prime recipient's cost sharing if such contributions meet all of the following criteria:

- (1)** They are verifiable from the recipient's records.
- (2)** They are not included as contributions for any other federally-assisted project or program.
- (3)** They are necessary and reasonable for the proper and efficient accomplishment of project or program objectives.
- (4)** They are allowable under the cost principles applicable to the type of entity incurring the cost as follows:
 - a.** For-profit organizations. Allowability of costs incurred by for-profit organizations and those nonprofit organizations listed in Attachment C to OMB Circular A-122 is determined in accordance with the for-profit cost principles in 48 CFR Part 31 in the FAR, except that patent prosecution costs are not allowable unless specifically authorized in the award document. (v) Commercial Organizations. FAR Subpart 31.2—Contracts with Commercial Organizations; and
 - b.** Other types of organizations. For all other non-federal entities, allowability of costs is determined in accordance with 2 CFR Part 200 Subpart E.
- (5)** They are not paid by the federal government under another award unless authorized by federal statute to be used for cost sharing or matching.
- (6)** They are provided for in the approved budget.

(B) Valuing and documenting contributions

- (1)** Valuing recipient's property or services of recipient's employees. Values are established in accordance with the applicable cost principles, which mean that amounts chargeable to the project are determined on the basis of costs incurred. For real property or equipment used on the project, the cost principles authorize depreciation or use charges. The full value of the item may be applied when the item will be consumed in the performance of the award or fully depreciated by the end of

the award. In cases where the full value of a donated capital asset is to be applied as cost sharing or matching, that full value must be the lesser or the following:

- a. The certified value of the remaining life of the property recorded in the recipient's accounting records at the time of donation; or
 - b. The current fair market value. If there is sufficient justification, the Contracting Officer may approve the use of the current fair market value of the donated property, even if it exceeds the certified value at the time of donation to the project. The Contracting Officer may accept the use of any reasonable basis for determining the fair market value of the property.
- (2) Valuing services of others' employees. If an employer other than the recipient furnishes the services of an employee, those services are valued at the employee's regular rate of pay, provided these services are for the same skill level for which the employee is normally paid.
- (3) Valuing volunteer services. Volunteer services furnished by professional and technical personnel, consultants, and other skilled and unskilled labor may be counted as cost sharing or matching if the service is an integral and necessary part of an approved project or program. Rates for volunteer services must be consistent with those paid for similar work in the recipient's organization. In those markets in which the required skills are not found in the recipient organization, rates must be consistent with those paid for similar work in the labor market in which the recipient competes for the kind of services involved. In either case, paid fringe benefits that are reasonable, allowable, and allocable may be included in the valuation.
- (4) Valuing property donated by third parties.
- a. Donated supplies may include such items as office supplies or laboratory supplies. Value assessed to donated supplies included in the cost sharing or matching share must be reasonable and must not exceed the fair market value of the property at the time of the donation.
 - b. Normally only depreciation or use charges for equipment and buildings may be applied. However, the fair rental charges for land and the full value of equipment or other capital assets may be allowed, when they will be consumed in the performance of the award or fully depreciated by the end of the award, provided that the Contracting Officer has approved the charges. When use charges are applied, values must be determined in accordance with the usual accounting policies of the recipient, with the following qualifications:
 - i. The value of donated space must not exceed the fair rental value of comparable space as established by an independent appraisal of

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comparable space and facilities in a privately-owned building in the same locality.

- ii. The value of loaned equipment must not exceed its fair rental value.

(5) Documentation. The following requirements pertain to the recipient's supporting records for in-kind contributions from third parties:

- a. Volunteer services must be documented and, to the extent feasible, supported by the same methods used by the recipient for its own employees.
- b. The basis for determining the valuation for personal services and property must be documented.

APPENDIX B – SAMPLE COST SHARE CALCULATION FOR BLENDED COST SHARE PERCENTAGE

The following example shows the math for calculating required cost share for a project with \$2 million in federal funds, with four tasks requiring different non-federal cost share percentages:

Task	Proposed Federal Share	Federal Share %	Recipient Share %
Task 1 (R&D)	\$1,000,000	80%	20%
Task 2 (R&D)	\$500,000	80%	20%
Task 3 (Demonstration)	\$400,000	50%	50%
Task 4 (Outreach)	\$100,000	100%	0%

Federal share (\$) divided by federal share (%) = Task Cost

Each task must be calculated individually as follows:

Task 1

\$1,000,000 divided by 80% = \$1,250,000 (Task 1 Cost)

Task 1 Cost minus federal share = non-federal share

\$1,250,000 - \$1,000,000 = \$250,000 (non-federal share)

Task 2

\$500,000 divided 80% = \$625,000 (Task 2 Cost)

Task 2 Cost minus federal share = non-federal share

\$625,000 - \$500,000 = \$125,000 (non-federal share)

Task 3

\$400,000 / 50% = \$800,000 (Task 3 Cost)

Task 3 Cost minus federal share = non-federal share

\$800,000 - \$400,000 = \$400,000 (non-federal share)

Task 4

Federal share = \$100,000

Non-federal cost share is not mandated for outreach = \$0 (non-federal share)

The calculation may then be completed as follows:

Tasks	\$ Federal Share	% Federal Share	\$ Non-Federal Share	% Non-Federal Share	Total Project Cost
Task 1	\$1,000,000	80%	\$250,000	20%	\$1,250,000
Task 2	\$500,000	80%	\$125,000	20%	\$625,000
Task 3	\$400,000	50%	\$400,000	50%	\$800,000
Task 4	\$100,000	100%	\$0	0%	\$100,000
Totals	\$2,000,000		\$775,000		\$2,775,000

Blended Cost Share %

Non-federal share (\$775,000) divided by Total Project Cost (\$2,775,000) = 27.9% (non-federal)

Federal share (\$2,000,000) divided by Total Project Cost (\$2,775,000) = 72.1% (federal)

APPENDIX C – WAIVER REQUESTS FOR: 1. FOREIGN ENTITY PARTICIPATION; AND 2. FOREIGN WORK

1. Waiver for Foreign Entity Participation

Many of the technology areas DOE funds fall in the category of critical and emerging technologies (CETs). CETs are a subset of advanced technologies that are potentially significant to United States national and economic security.²⁶ For projects selected under this FOA, all recipients and subrecipients must be organized, chartered or incorporated (or otherwise formed) under the laws of a state or territory of the United States; have majority domestic ownership and control; and have a physical location for business operations in the United States. To request a waiver of this requirement, an applicant must submit an explicit waiver request in the Full Application.

Waiver Criteria

Foreign entities seeking to participate in a project funded under this FOA must demonstrate to the satisfaction of DOE that:

- a. Its participation is in the best interest of the United States industry and United States economic development;
- b. The project team has appropriate measures in place to control sensitive information and protect against unauthorized transfer of scientific and technical information;
- c. Adequate protocols exist between the United States subsidiary and its foreign parent organization to comply with export control laws and any obligations to protect proprietary information from the foreign parent organization;
- d. The work is conducted within the United States and the entity acknowledges and demonstrates that it has the intent and ability to comply with the United States Competitiveness Provision (see Section VI.B.xxi.); and
- e. The foreign entity will satisfy other conditions that may be deemed necessary by DOE to protect United States government interests.

Content for Waiver Request

A Foreign Entity waiver request must include the following:

- a. Information about the entity: name, point of contact, and proposed type of involvement in the project;
- b. Country of incorporation, the extent of the ownership/level control by foreign entities, whether the entity is state owned or controlled, a summary of the

²⁶ See [Critical and Emerging Technologies List Update \(whitehouse.gov\)](https://www.whitehouse.gov).

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- ownership breakdown of the foreign entity, and the percentage of ownership/control by foreign entities, foreign shareholders, foreign state or foreign individuals;
- c. The rationale for proposing a foreign entity participate (must address criteria above);
 - d. A description of the project's anticipated contributions to the United States economy;
 - How the project will benefit the United States, including manufacturing, contributions to employment in the United States and growth in new markets and jobs in the United States;
 - How the project will promote manufacturing of products and/or services in the United States;
 - e. A description of how the foreign entity's participation is essential to the project;
 - f. A description of the likelihood of Intellectual Property (IP) being created from the work and the treatment of any such IP; and
 - g. Countries where the work will be performed (Note: if any work is proposed to be conducted outside the United States, the applicant must also complete a separate request foreign work waiver.)

DOE may also require:

- A risk assessment with respect to IP and data protection protocols that includes the export control risk based on the data protection protocols, the technology being developed, and the foreign entity and country. These submissions could be prepared by the project lead (if not the prime recipient), but the prime recipient must make a representation to DOE as to whether it believes the data protection protocols are adequate and make a representation of the risk assessment – high, medium, or low risk of data leakage to a foreign entity.
- Additional language be added to any agreement or subagreement to protect IP, mitigate risk, or other related purposes.

DOE may require additional information before considering the waiver request.

DOE's decision concerning a waiver request is not appealable.

2. Waiver for Performance of Work in the United States (Foreign Work Waiver)

As set forth in Section IV.K.iii., all work funded under this FOA must be performed in the United States. To seek a waiver of the Performance of Work in the United States requirement, the applicant must submit an explicit waiver request in the Full Application. A separate waiver request must be submitted for each entity proposing performance of work outside of the United States.

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Overall, a waiver request must demonstrate to the satisfaction of DOE that it would further the purposes of this FOA and is otherwise in the economic interests of the United States to perform work outside of the United States. A request for a foreign work waiver must include the following:

1. The rationale for performing the work outside the United States (“foreign work”);
2. A description of the work proposed to be performed outside the United States;
3. An explanation as to how the foreign work is essential to the project;
4. A description of the anticipated benefits to be realized by the proposed foreign work and the anticipated contributions to the U.S. economy;
5. The associated benefits to be realized and the contribution to the project from the foreign work;
6. How the foreign work will benefit the United States, including manufacturing, contributions to employment in the United States and growth in new markets and jobs in the United States;
7. How the foreign work will promote manufacturing of products and/or services in the United States;
8. A description of the likelihood of IP being created from the foreign work and the treatment of any such IP;
9. The total estimated cost (DOE and recipient cost share) of the proposed foreign work;
10. The countries in which the foreign work is proposed to be performed; and
11. The name of the entity that would perform the foreign work.

DOE may require additional information before considering the waiver request.

DOE’s decision concerning a waiver request is not appealable.

APPENDIX D – REQUIRED USE OF AMERICAN IRON, STEEL, MANUFACTURED PRODUCTS, AND CONSTRUCTION MATERIALS BUY AMERICA REQUIREMENTS FOR INFRASTRUCTURE PROJECTS

A. Definitions

For purposes of the Buy America requirements, based both on the statute and OMB Guidance Document dated April 18, 2022, the following definitions apply:

Construction materials includes an article, material, or supply—other than an item of primarily iron or steel; a manufactured product; cement and cementitious materials; aggregates such as stone, sand, or gravel; or aggregate binding agents or additives²⁷—that is or consists primarily of:

- Non-ferrous metals;
- Plastic and polymer-based products (including polyvinylchloride, composite building materials, and polymers used in fiber optic cables);
- Glass (including optic glass);
- Lumber; or
- Drywall.

Infrastructure includes, at a minimum, the structures, facilities, and equipment for, in the United States, roads, highways, and bridges; public transportation; dams, ports, harbors, and other maritime facilities; intercity passenger and freight railroads; freight and intermodal facilities; airports; water systems, including drinking water and wastewater systems; electrical transmission facilities and systems; utilities; broadband infrastructure; and buildings and real property. Infrastructure includes facilities that generate, transport, and distribute energy.

Moreover, according to the OMB guidance document:

When determining if a program has infrastructure expenditures, Federal agencies should interpret the term “infrastructure” broadly and consider the definition provided above as illustrative and not exhaustive. When determining if a particular construction project of a type not listed in the definition above constitutes “infrastructure,” agencies should consider whether the project will serve a public function, including whether the project is publicly owned and operated, privately operated on behalf of the public, or is a place of public accommodation, as opposed to a project that is privately owned and not open to the public. Projects with the former qualities have greater indicia of infrastructure, while projects with the latter quality have fewer. Projects consisting solely of the

²⁷ BIL, § 70917(c)(1).

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purchase, construction, or improvement of a private home for personal use, for example, would not constitute an infrastructure project.

The Agency, not the applicant, will have the final say as to whether a given project includes infrastructure, as defined herein. Accordingly, in cases where the “public” nature of the infrastructure is unclear but the other relevant criteria are met, DOE strongly recommends that applicants complete their full application with the assumption that Buy America requirements will apply to the proposed project.

Project means the construction, alteration, maintenance, or repair of infrastructure in the United States.

B. Buy America Requirements for Infrastructure Projects (“Buy America” requirements)

In accordance with Section 70914 of the BIL, none of the project funds (includes federal share and recipient cost share) may be used for a project for infrastructure unless:

- (1) all iron and steel used in the project are produced in the United States--this means all manufacturing processes, from the initial melting stage through the application of coatings, occurred in the United States;
- (2) all manufactured products used in the project are produced in the United States—this means the manufactured product was manufactured in the United States; and the cost of the components of the manufactured product that are mined, produced, or manufactured in the United States is greater than 55 percent of the total cost of all components of the manufactured product, unless another standard for determining the minimum amount of domestic content of the manufactured product has been established under applicable law or regulation; and
- (3) all construction materials²⁸ are produced in the United States—this means that all manufacturing processes for the construction material occurred in the United States.

The Buy America requirements only apply to articles, materials, and supplies that are consumed in, incorporated into, or affixed to an infrastructure project. As such, it does not apply to tools, equipment, and supplies, such as temporary scaffolding, brought to the construction site and removed at or before the completion of the infrastructure project. Nor does the Buy America requirements apply to equipment and furnishings, such as movable chairs, desks, and portable computer equipment, that are used at or within the finished infrastructure project, but are not an integral part of the structure or permanently affixed to the infrastructure project.

²⁸ Excludes cement and cementitious materials, aggregates such as stone, sand, or gravel, or aggregate binding agents or additives.

These requirements must flow down to all sub-awards, all contracts, subcontracts and purchase orders for work performed under the proposed project, except where the prime recipient is a for-profit entity. Based on guidance from the Office of Management and Budget (OMB), the Buy America requirements of the BIL do not apply to DOE projects in which the prime recipient is a for-profit entity; the requirements only apply to projects whose prime recipient is a State, local government, Indian tribe, Institution of Higher Education, or non-profit organization.

For additional information related to the application and implementation of these Buy America requirements, please see OMB Memorandum M-22-11, issued April 18, 2022:
<https://www.whitehouse.gov/wp-content/uploads/2022/04/M-22-11.pdf>

Note that for all applicants—both non-Federal entities and for-profit entities—DOE is including a Program Policy Factor that the Selection Official may consider in determining which Full Applications to select for award negotiations that considers whether the applicant has made a commitment to procure U.S. iron, steel, manufactured products, and construction materials in its project.

C. Waivers

The DOE financial assistance agreement will require each recipient: (1) to fulfill the commitments made in its application regarding the procurement of U.S.-produced products and (2) to fulfill the commitments made in its application regarding the procurement of other key component metals and domestically manufactured products that are deemed available in sufficient and reasonably available quantities or of a satisfactory quality at the time of award negotiation.

In limited circumstances, DOE may waive the application of the Buy America requirements where DOE determines that:

- (1) Applying the Buy America requirements would be inconsistent with the public interest;
- (2) The types of iron, steel, manufactured products, or construction materials are not produced in the United States in sufficient and reasonably available quantities or of a satisfactory quality; or
- (3) The inclusion of iron, steel, manufactured products, or construction materials produced in the United States will increase the cost of the overall project by more than 25%.

If an applicant or recipient is seeking a waiver of the Buy America requirements, it may submit a waiver request after it has been notified of its selection for award negotiations. A waiver request must include:

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-
- A detailed justification for the use of “non-domestic” iron, steel, manufactured products, or construction materials to include an explanation as to how the non-domestic item(s) is essential to the project;
 - A certification that the applicant or recipient made a good faith effort to solicit bids for domestic products supported by terms included in requests for proposals, contracts, and nonproprietary communications with potential suppliers;
 - Applicant/Recipient name and Unique Entity Identifier (UEI)
 - Total estimated project cost, DOE and cost-share amounts;
 - Project description and location (to the extent known);
 - List and description of iron or steel item(s), manufactured goods, and construction material(s) the applicant or recipient seeks to waive from Domestic Content Procurement Preference requirement, including name, cost, country(ies) of origin (if known), and relevant PSC and NAICS code for each;
 - Waiver justification including due diligence performed (e.g., market research, industry outreach) by the applicant or recipient; and
 - Anticipated impact if no waiver is issued

DOE may require additional information before considering the waiver request.

Waiver requests are subject to public comment periods of no less than 15 days and must be reviewed by the Made in America Office. There may be instances where an award qualifies, in whole or in part, for an existing waiver described at [DOE Buy America Requirement Waiver Requests](#).

DOE’s decision concerning a waiver request is not appealable.

APPENDIX E – DEFINITION OF TECHNOLOGY READINESS LEVELS

TRL 1:	Basic principles observed and reported
TRL 2:	Technology concept and/or application formulated
TRL 3:	Analytical and experimental critical function and/or characteristic proof of concept
TRL 4:	Component and/or breadboard validation in a laboratory environment
TRL 5:	Component and/or breadboard validation in a relevant environment
TRL 6:	System/subsystem model or prototype demonstration in a relevant environment
TRL 7:	System prototype demonstration in an operational environment
TRL 8:	Actual system completed and qualified through test and demonstrated
TRL 9:	Actual system proven through successful mission operations

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APPENDIX F— LIST OF ACRONYMS

AUV	Autonomous Underwater Vehicles
BOEM	Bureau of Ocean Energy Management
BSEE	Bureau of Safety and Environmental Enforcement
CBP	Community Benefits Plan
CETs	Critical and Emerging Technologies
COI	Conflict of Interest
CRADA	Cooperative Research and Development Agreement
DEC	Determination of Exceptional Circumstances
DEIA	Diversity, Equity, Inclusion, and Accessibility
DMP	Data Management Plan
DOE	Department of Energy
DOI	Department of the Interior
DOL	Department of Labor
EERE	Energy Efficiency and Renewable Energy
FAR	Federal Acquisition Regulation
FCOI	Financial Conflicts of Interest
FFATA	Federal Funding and Transparency Act of 2006
FOA	Funding Opportunity Announcement
FOIA	Freedom of Information Act
FFRDC	Federally Funded Research and Development Center
GAAP	Generally Accepted Accounting Principles
GW	Gigawatt
HBCUs	Historically Black Colleges and Universities
IPMP	Intellectual Property Management Plan
IRB	Institutional Review Board
M&O	Management and Operating
MEC	Marine Energy Converter
MFA	Multi-Factor Authentication
MMPA	Marine Mammal Protection Act
MMS	Minerals Management Service
MPIN	Marketing Partner ID Number
MSI	Minority-Serving institution
MYPP	Multi-Year Program Plan
NDA	Non-Disclosure Acknowledgement
NEPA	National Environmental Policy Act
NNSA	National Nuclear Security Agency
NSF	National Science Foundation
OCS	Outer Continental Shelf
OFCCP	Office of Federal Contractor Compliance Programs
OIG	Office of Inspector General

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OMB	Office of Management and Budget
OSS	Open-Source Software
OSTI	Office of Scientific and Technical Information
OTA	Other Transactions Authority
PII	Personal Identifiable Information
PTO	Power Take-Off
PTS	Permanent Threshold Shift
RD&D	Research, Development, and Demonstration
RFI	Request for Information
RFP	Request for Proposal
ROV	Remotely Operated Vehicles
SAM	System for Award Management
SciENcv	Science Experts Network Curriculum Vita
SMART	Specific, Measurable, Attainable, Realistic, and Timely
SOPO	Statement of Project Objectives
SPOC	Single Point of Contact
STEM	Science, Technology, Engineering, and Mathematics
TAA	Technical Assistance Agreement
TEAMER	Testing Expertise and Access for Marine Energy Research
TIA	Technology Investment Agreement
TRL	Technology Readiness Level
UCC	Uniform Commercial Code
UEI	Unique Entity Identifier
WBS	Work Breakdown Structure
WETO	Wind Energy Technologies Office
WEC	Wave Energy Converter
WP	Work Proposal
WPTO	Water Power Technologies Office

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